

**Draft Triennial Update to The National Global  
Change Research Plan 2012-2021**

**November 30, 2015**

**U.S. Global Change Research Program**

DRAFT

**Draft Update to the USGCRP Research Plan:**  
For Public Comment and Review by the National Academies of Sciences,  
Engineering and Medicine

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# 1 Executive Summary

2  
3 The effects of climate change are being felt in many different ways around the country and the  
4 world. Higher average global temperature, frequent high coastal storm surges, and changing  
5 patterns of precipitation and extreme weather events are becoming routine. These, in turn, have  
6 different consequences for different regions. Examples include more drought and longer fire  
7 seasons, more days needing air conditioning, fewer days needing heating, greater coastal  
8 flooding, changing distribution of agricultural pests, and sometimes the need to shift crop growth  
9 to reflect changing temperature and precipitation patterns.

10  
11 The United States Global Change Research Program (USGCRP, or “the Program”) provides  
12 science and information needed to understand such climate-related changes, current and projected  
13 for the future, and help the country prepare for them. Established in legislation in 1990 by the  
14 Global Change Research Act (GCRA), the USGCRP is charged with providing “a comprehensive  
15 and integrated United States Research Program to assist the Nation and the world to understand,  
16 predict, assess and respond to human-induced and natural causes of global change.”

17  
18 The USGCRP comprises the science arms of 13 Federal departments or agencies<sup>1</sup> that fund  
19 research and development in climate-related global change. The agencies leverage each other’s  
20 investments to ensure that the country has strong capabilities in areas like observing,  
21 understanding, and modeling the changing climate, as well as its impacts and implications for  
22 different regions and business sectors. The USGCRP advances fundamental new research, and  
23 harvests and translates maturing research to support decision makers and communicate and  
24 educate about climate change and its impacts. The Program develops a quadrennial National  
25 Climate Assessment—a synthesis of climate change science and impacts—written for decision  
26 makers, and works with Government agencies outside the Program (Federal, regional, state and  
27 sometimes local), and with other stakeholders, to broaden and improve the use of science in  
28 developing approaches to adapting to climate change. Climate-related data from the USGCRP  
29 member agencies are freely available, and the Program is emphasizing information technology  
30 that makes these data easier to find and use.

31  
32 The USGCRP focuses on those areas of global change that affect climate or are affected by it. For  
33 example, population dynamics and economic growth are major drivers of global change; the  
34 USGCRP emphases include the role they have on climate change, and vice-versa. As another  
35 example of its scope, the Program includes a focus on sea level rise and its coastal impact, along  
36 with the ocean’s role in climate variability and change. The USGCRP often works with other  
37 Federal interagency groups, in areas of common interest such as the Arctic or coastal regions.

38  
39 In developing this update to the Strategic Plan (formally called the National Global Change  
40 Research Plan 2012–2021), the USGCRP reviewed the framework for the 2012–2021 Strategic  
41 Plan and decided it is still highly relevant to the Program’s mission and national needs. The four  
42 goals of the Strategic Plan were developed originally to more fully reflect the scope of the  
43 GCRA, and drawing upon multiple reports and recommendations from the National Research  
44 Council (now called the National Academies of Sciences, Engineering and Medicine—hereafter  
45 referred to as the National Academies).

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<sup>1</sup> U.S. Department of Agriculture, U.S. Department of Commerce, U.S. Department of Defense, U.S. Department of Energy, U.S. Department of Health & Human Services, U.S. Department of the Interior, U.S. Department of State, U.S. Department of Transportation, U.S. Environmental Protection Agency, National Aeronautics & Space Administration, National Science Foundation, Smithsonian Institution, U.S. Agency for International Development

1 In this Update to the Strategic Plan the four goals for the USGCRP remain:  
2

- 3 • **Goal 1. Advance Science:** Advance scientific knowledge of the integrated natural and  
4 human components of the Earth system.
- 5 • **Goal 2. Inform Decisions:** Provide the scientific basis to inform and enable timely  
6 decisions on adaptation and mitigation.
- 7 • **Goal 3. Conduct Sustained Assessments:** Build sustained assessment capacity that  
8 improves the Nation’s ability to understand, anticipate, and respond to global change  
9 impacts and vulnerabilities.
- 10 • **Goal 4. Communicate and Educate:** Advance communications and education to  
11 broaden public understanding of global change and develop the scientific workforce of  
12 the future.  
13

14 In this Update the Program is able to build on some significant accomplishments. While  
15 sustaining a comprehensive and continuing network of observations remains a challenge, newly  
16 developed observing capabilities for the Arctic and for various parts of the water cycle allow a  
17 stronger focus on questions “How is Arctic change affecting Northern Hemisphere weather and  
18 climate, and global climate in general?” and “How is a changing climate affecting water cycle  
19 extremes, both drought and extreme precipitation?”.  
20

21 Computational and modeling advances are allowing climate models on ever-finer time and  
22 distance scales (often called “downscaling”) and better integration of climate and impacts models,  
23 providing important tools for decision-making. They also create the need for USGCRP to ensure  
24 robustness in downscaling approaches and to provide guidance in helping decision makers use  
25 appropriate models. In 2014, USGCRP released the Third National Climate Assessment (NCA3),  
26 which provided climate science findings for the regions and multiple business sectors of the  
27 United States. In the first year after its release, the NCA3 website had more than 500,000 visits.  
28 In developing NCA3, the Program was able to strengthen its avenues for engaging with  
29 stakeholders and understanding their needs. Many of these USGCRP activities complement well  
30 the actions called for in the President’s Climate Action Plan (PCAP), and provide underlying  
31 science called for in PCAP.  
32

33 In the 2012–2021 Strategic Plan, the USGCRP also set itself some large challenges, and is  
34 working to meet them. They revolve around building an integrated program that monitors the  
35 planet’s changing climate and conducts cutting-edge fundamental and use-inspired science and  
36 relevant social science research. Challenges also include building capacity to purposefully  
37 transition relevant expertise, data, tools, and model outputs into products for societal benefit, as  
38 well as for research on emerging issues. Building the kind of governmental partnerships and  
39 private sector collaborations needed to fully address these challenges is an ongoing effort.  
40

41 This Update, called for in the GCRA, discusses how the USGCRP will build on progress and  
42 navigate challenges.  
43

# 1 Chapter I: Introduction

2 With its National Global Change Research Plan of 2012–2021 (also referred as the “Strategic  
3 Plan”), the U.S. Global Change Research Program (USGCRP or the “Program”) maintains strong  
4 research capabilities and aims to make its science more accessible and useful for decision makers  
5 in terms of their considerations and potential actions (hereafter referred to as “actionable  
6 science”). In so doing, the USGCRP is guided by its founding legislation, the Global Change  
7 Research Act of 1990 (GCRA), which tasks the Program with providing a “comprehensive and  
8 integrated United States research program to assist the Nation and the world to understand,  
9 assess, predict, and respond to human induced and natural processes of global change.”

10 The GCRA tasking shapes the USGCRP mission, vision, and Strategic Plan goals (*see “USGCRP  
11 at a Glance” box below*). It also shapes a dual emphasis on both advancing science and its  
12 utilization for the kinds of decisions that need to be made now (for example, by resource  
13 managers and policy makers across the public and private sectors, business, and community  
14 leaders, and individuals) to prepare for the current and anticipated effects of climate change.  
15 USGCRP science is freely available via [globalchange.gov](http://globalchange.gov) and [nca2014.globalchange.gov](http://nca2014.globalchange.gov) in  
16 forms that can be easily used by decision makers. As in the 2012 Strategic Plan, this Update to  
17 the Strategic Plan focuses on climate-related global change.

## USGCRP at a Glance

**Vision:** A Nation, globally engaged and guided by science, meeting the challenges of climate and global change.

**Mission:** To build a knowledge base that informs human responses to climate and global change through coordinated and integrated Federal programs of research, education, communication, and decision support.

### **Strategic Plan Goals and Objectives:**

**Goal 1. Advance Science:** Advance scientific knowledge of the integrated natural and human components of the Earth system.

**Goal 2. Inform Decisions:** Provide the scientific basis to inform and enable timely decisions on adaptation and mitigation.

**Goal 3. Conduct Sustained Assessments:** Build sustained assessment capacity that improves the Nation’s ability to understand, anticipate, and respond to global change impacts and vulnerabilities.

**Goal 4. Communicate and Educate:** Advance communications and education to broaden public understanding of global change and develop the scientific workforce of the future.

18  
19 There is growing recognition that the impacts of climate change are affecting many parts of the  
20 country. Climate change impacts can be societally disruptive, and science-based adaptation and  
21 mitigation actions taken in the next years will decrease longer-term costs, avoid further  
22 disruption, and create long-term economic opportunities. Having the science in place to inform  
23 decisions and actions becomes even more essential, realizing that climate change pressures will  
24 be felt more strongly in a world of increasing economic development and population growth. The  
25 U.S. Government continues to recognize climate change impacts as a significant risk to the  
26 country and the functioning of the government, as seen through a series of reports from the  
27 military (such as the 2014 Quadrennial Risk Review) and the Government Accountability Office  
28 (GAO). Similarly, many business sectors (as seen through the American Business Act on Climate

1 [Pledge of 2015](#)) are increasingly taking climate change into account in their planning, as are  
2 urban and coastal planners in many parts of the country.

3 To support the well-informed decisions the country requires, the USGCRP provides the strong  
4 and deep scientific foundation needed to understand climate-related global change and its  
5 anticipated effects. Scientific foci for the Program encompass many aspects of the climate system  
6 and their impacts—topics like ice sheet dynamics and rates of sea level rise, permafrost thawing  
7 in a warming Arctic and implications for methane release to the atmosphere, and changes in the  
8 water cycle, including both drought and extreme precipitation. USGCRP foci include  
9 fundamental understanding of topics like the potential relationships between climate change and  
10 changing patterns of extreme weather, the role of biogeochemical processes in methane  
11 production, and potential tipping points in various parts of the climate system that could affect  
12 how society adapts to change.

13 Progress in areas like these rests squarely on the USGCRP’s programs in observing, modeling,  
14 and understanding change, reported yearly in the annual report to Congress, [Our Changing](#)  
15 [Planet](#). For example, since the 2012 release of the Strategic Plan, the deployments of new space  
16 and ground-based resources and field campaigns are providing considerable new observational  
17 capabilities in key parts of the water cycle and for the Arctic, among other advances.  
18 Observational data streams, alone and especially in combination, drive new understanding, extend  
19 and challenge model abilities, and provide time series records of change that can be used for  
20 decision-making. Building on the long-term development of multi-model ensembles for North  
21 America and the data that support them, for example, the USGCRP is advancing its ability to  
22 perform and analyze seasonal climate predictions.

23 The USGCRP’s progress also builds on the Program’s involvement in international activities by  
24 contributing to their science directions and leveraging their progress in areas such as assessments  
25 and observations. The Program also participates in and benefits from new international efforts  
26 focused on explicitly linking science advances to societal needs.

27 The USGCRP has made considerable progress in ascertaining user needs for science and  
28 translating research into scientific findings that are easily accessible and understandable for users  
29 of all levels of understanding. For example, within the Federal government, the Program  
30 synthesizes and distills the content from [Federal Agency Climate Change Adaptation Plans](#) and  
31 incorporates their major science needs into its planning. It also includes representatives from  
32 response-oriented non-member agencies on its working groups.

33 Reaching beyond the Federal landscape, the [Third National Climate Assessment](#) (NCA3)  
34 synthesized and distilled an extensive science literature for decision makers, focused on climate  
35 change and its impacts across the United States and in multiple sectors therein. The NCA3 is  
36 served through a searchable and shareable website, which had almost 500,000 visits and nearly a  
37 million downloaded reports in its first year. [NCAnet](#), a network of more than 150 organizations  
38 and networks from both the private and public sectors, aims to understand user interests and  
39 needs while also sharing USGCRP information widely. In the interval before the fourth NCA, due  
40 out in 2018, USGCRP is developing special assessment reports on topics like climate and health,  
41 climate and food security, and state of the carbon cycle. In support of the NCA3, the USGCRP  
42 built the [Global Change Information System](#) (GCIS) to provide traceability from the NCA3’s  
43 distilled science findings to the underpinning science. The GCIS will be used with the upcoming  
44 special reports and is being further developed to support the Program more widely.

45 The [2012–2021 Strategic Plan](#) conveyed a decadal vision for the USGCRP that included large  
46 and challenging imperatives for the Program and its role in the Nation. They revolve around the

1 building of an integrated program that monitors the changing climate, conducts cutting-edge  
2 fundamental and use-inspired science and relevant social science research, and purposefully  
3 transitions relevant expertise, data, tools, and model outputs into products for societal benefit, as  
4 well as for research on emerging issues. A key element of this involves sustaining collaborations  
5 within and beyond the USGCRP that are committed to managing and maintaining robust  
6 observing, monitoring, modeling, prediction, and decision-support programs and systems.  
7 Another focuses on continuing to advance USGCRP capabilities in developing and sustaining  
8 integrated information systems like the GCIS that support science and facilitate effective decision  
9 support in the public and private sector, and with the Program’s national and international  
10 partners. Together with advancing its strong science program, progress in meeting these  
11 imperatives better allows the USGCRP to serve as the integrating focal point for global change  
12 research across and beyond the U.S. Federal landscape.

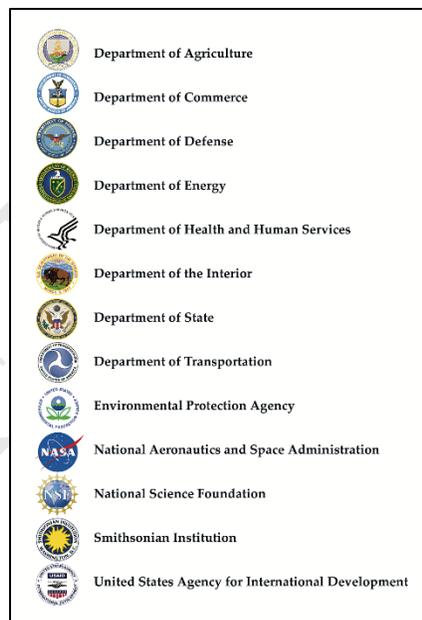
13 This document provides an Update to the Strategic Plan (hereafter called the “Update”),  
14 highlighting areas where the Program is building on progress and the challenges it is navigating.  
15 The Strategic Plan itself remains the guiding blueprint for USGCRP, unless otherwise noted  
16 herein. Given the relatively short time since the release of the Strategic Plan, this Update  
17 refreshes it, and serves as the triennial revision required by the GCRA.

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## Chapter II: USGCRP Strategic Overview

The U.S. Global Change Research Program is three years into the implementation of its National Global Change Research Plan 2012–2021. That decadal Strategic Plan remains the continuing blueprint for USGCRP, with its strategic directions guiding the Program. There are areas, however, where the landscape has changed by virtue of significant progress, changing scientific or societal urgencies, or challenges. This Update speaks to these areas and any resulting acceleration or shift in Program efforts. It also emphasizes areas of integration across the goals of the USGCRP, made possible by recent progress.

The USGCRP was established by President Ronald Reagan shortly before leaving office in 1989, and codified by Congress in the Global Change Research Act of 1990. The 2012–2021 Strategic Plan and this Update are built around the GCRA directive to provide a “comprehensive and integrated United States research program to assist the Nation and the world to understand, assess, predict, and respond to human induced and natural processes of global change.” The Strategic Plan aligns well with the science and information needs identified in President’s Climate Action Plan (PCAP) released in 2013, where the USGCRP has a significant role to play in areas such as developing actionable climate science, assessing climate change impacts in the United States, and supporting the Climate Data Initiative (CDI) and Climate Resilience Toolkit (CRT). The USGCRP sees significant roles for itself in providing underlying science for areas that link to protecting our economy and natural resources in the face of climate change, including climate change and human health, water cycle extremes (both wet and dry), and methane cycling.



Guided by the White House Office of Science and Technology Policy (OSTP), the USGCRP is composed of the global change research and development arms of 13 Federal agencies (*see figure*), which share knowledge and coordinate activities to advance fundamental science and its utilization in addressing the challenges of climate-related global change. It is directed and overseen by the Subcommittee on Global Change Research (SGCR), which is chartered under the Committee on Environment, Natural Resources and Sustainability (CENRS), part of the National Science and Technology Council (NSTC). Much of the USGCRP’s work is coordinated through its interagency working groups, which include participation from Federal agencies that are not formally members of USGCRP. The term “USGCRP” is used in reference to the collective global change research activities of the SGCR, the member agencies or bureaus, and the National Coordination Office, which facilitates and supports program integration. *See Chapter V for more detail about Program operations.*

### Guiding the Program

The vision, mission, and goals from the 2012–2021 Strategic Plan remain the guideposts for the USGCRP (*see “USGCRP at a Glance” box in Chapter I*). These goals emphasize making scientific progress in key areas (Goal 1) and making that science accessible and actionable for decision-making (Goals 2, 3, and 4). The Strategic Plan’s goals are strongly symbiotic, and emphasize both progress within each goal area and synergies across them.

1 The USGCRP identifies scientific focal areas that build on progress towards achieving the goals  
2 of the Strategic Plan, and on the Program’s core science capabilities, discussed below. These foci  
3 spotlight areas where fundamental science advances can be made and where current and  
4 emerging science can be harvested for decision support. These areas, along with the core science  
5 capabilities, serve as a programmatic focus for several years, evolving over time as progress is  
6 made. While building on strong interagency collaboration, they may also depend on key single-  
7 agency contributions to the USGCRP, such as observations.

8  
9 For Fiscal Years [2015](#) and [2016](#), the USGCRP is spotlighting the topics below, characterized as  
10 USGCRP interagency priorities. More information about progress in these areas is available  
11 through the USGCRP’s annual report to Congress, *Our Changing Planet*:

- 12 • Extremes, thresholds and tipping points, with foci on 1) Arctic climate change, its regional  
13 impacts and influence on global climate; and 2) understanding the water cycle under a  
14 changing climate, including both wet and dry extreme conditions, and their impacts. These  
15 are broad scientific challenges, and build on progress in areas such as observations,  
16 attribution of extremes, scalability of Earth system processes in space and time, and  
17 understanding cascading effects and linkages between natural and human systems (*see*  
18 *Chapter III, Objectives 1.1, 1.2, and 1.3*).
- 19 • Predictions, with a focus on rapidly advancing the science underpinning global and regional  
20 climate modeling capabilities and systematic intercomparison methodologies, to understand  
21 and reduce uncertainties for regional climate projections, at intra-seasonal to decadal time  
22 horizons and spatial resolutions of 50 km to as fine as 10 km. This effort builds on improving  
23 model systems and infrastructure, and coordination across national modeling centers (*see*  
24 *Chapter III, Objective 1.4*).
- 25 • Science to inform policy making and management, with an emphasis on enhanced joint-  
26 production of actionable science between science producer and science user/decision-maker  
27 communities and expanding the utilization of USGCRP science findings, tools, or resources  
28 (*see Chapter III, Objective 1.5 and Goals 2, 3 and 4*).

29  
30 The USGCRP’s ability to advance both fundamental science and its use in areas of societal need  
31 is critically dependent on strong core capabilities—the ongoing development of underlying  
32 capacity that supports the breadth of the Program. Deployed through interagency cooperation and  
33 single-agency activities, core capabilities provide knowledge and methodologies on which the  
34 Program and the member agencies rely. These include: modeling, experiments and process  
35 research for science insight (*Chapter III, Goal 1*); integrated observations, both sustained time  
36 series measurements and improving capabilities in areas of Program priorities (*Chapter III,*  
37 *Objective 1.3*); cutting edge capabilities for information sharing and management for research  
38 and decision-making (*Chapter III, Objective 1.5*); sustained capabilities for timely synthesis and  
39 assessment of emerging science for decision makers (*Chapter III, Goal 3*); and the ability to,  
40 communicate with individuals and decision makers at a variety of organizations and multiple;  
41 scales of government, with a focus on training, engagement and education (*Chapter III, Goals 2*  
42 *and 4*).

## 43 **Significant Progress, Evolving Challenges**

44 The USGCRP has made significant progress in the three years under the 2012–2021 Strategic  
45 Plan, and has needed to navigate challenges, both new and persistent. Chapter III speaks to these  
46 in more detail.

47  
48  
49 Major advances have occurred within the USGCRP on a number of fronts, as discussed in  
50 Chapter I. Advances in observing and modeling capabilities, for example, are allowing rapid

1 science progress in areas discussed in this Update. With its NCA3, the USGCRP has built new  
2 capacity for understanding and providing science for decision maker needs. Together, these  
3 position the USGCRP well to meet the  
4 challenges of the GCRA.

5  
6 The USGCRP is navigating new challenges,  
7 as will be discussed in Chapter III, some  
8 directly related to areas of progress. For  
9 example, the demand for ever-increasingly  
10 fine-scale climate information creates a need  
11 for rigorous and robust approaches to  
12 downscaling and for providing guidance in  
13 use of downscaled products. This is a  
14 challenge because the demand for  
15 information is broader than the USGCRP  
16 alone can provide. Although the USGCRP  
17 has made significant progress in developing  
18 science that can inform adaptation measures  
19 and planning, the Program’s role in  
20 generating science for informing mitigation  
21 decisions has been less well defined. The  
22 Program also continues working to define  
23 and implement key elements of its role in  
24 connecting science providers and science  
25 users, and its relationships with other  
26 organizations that aim to do the same.

27  
28 Persistent challenges remain in fully  
29 implementing the Strategic Plan. The  
30 Program has been successful in integrating  
31 the social, behavioral and economic sciences  
32 into specific activities within the USGCRP  
33 (for example in its planning for the fourth  
34 NCA), but it is still challenging to develop a  
35 broader program that combines the social  
36 and natural sciences, where appropriate, to  
37 better understand how humans drive and  
38 respond to global change. On another note,  
39 sustaining critical observations for long time  
40 series, while also improving abilities to  
41 observe and seamlessly stitch together new  
42 variables needed for comprehensive  
43 analysis, remains a perpetual challenge.  
44 These, too, are discussed in Chapter III.

45  
46 Looking ahead to the remainder of this Update, Chapter III centers on the four goals of the  
47 Strategic Plan, emphasizing areas of progress on which to build and challenges to navigate.  
48 Chapter IV provides an updated view of USGCRP’s role in international cooperation, building  
49 from guidance in the GCRA, and reflecting a rapidly changing international landscape for global  
50 change science. Chapter V provides an update on USGCRP’s strategies for implementing the  
51 remaining years of the 2012–2021 Strategic Plan.

### USGCRP’s Global Change Information System (GCIS)

The USGCRP used the NCA3 Report as a pilot project for developing phase one of the [GCIS](#). Using semantic web technologies and persistent unique identifiers, the GCIS allows NCA readers or direct GCIS users to:

- Link to many climate change data sets, without knowing *a priori* which agency produced the data
- Track down to the underlying reference for the data, and sometimes track down to the instrument used for data collection
- Link out to other repositories for climate change information

The USGCRP will use the GCIS to provide data transparency and provenance in upcoming special assessments, like that for climate and human health. GCIS code is open source and can be modified for other uses. The USGCRP is working with the U.S. Government’s Climate Data and Tools Interagency Working Group to demonstrate the GCIS ability to link USGCRP assessments to data in the Climate Data Initiative and Climate Resilience Toolkit.

### Climate Change and Human Health

Since the release of the decadal Strategic Plan, the USGCRP has made substantial advancements on understanding the human health risks from climate change. In support of the President’s climate Action Plan, the draft report [The Impacts of Climate Change on Human Health in the United States: A Scientific Assessment](#) synthesizes in-depth science and modeling on the observed and projected health impacts of climate change in the United States. In addition, the USGCRP released the [Metadata Access Tool for Climate and Health \(MATCH\)](#) and coordinated the health input for the U.S. [Climate Resilience Toolkit](#) and the [Climate Data Initiative](#).

# 1 Chapter III: USGCRP Goals and Objectives

2

## 3 Goal I: Advance Science

**Goal 1. Advance Science:** Advance scientific knowledge of the integrated natural and human components of the Earth system.

- **Objective 1.1. Earth System Understanding:** Advance fundamental understanding of the physical, chemical, biological, and human components of the Earth system, and the interactions among them, to improve knowledge of the causes and consequences of global change.
- **Objective 1.2. Science for Adaptation and Mitigation:** Advance understanding of the vulnerability and resilience of integrated human-natural systems and enhance the usability of scientific knowledge in supporting responses to global change.
- **Objective 1.3. Integrated Observations:** Advance capabilities to observe the physical, chemical, biological, and human components of the Earth system over multiple space and time scales to gain fundamental scientific understanding and monitor important variations and trends.
- **Objective 1.4. Integrated Modeling:** Improve and develop advanced models that integrate across the physical, chemical, biological, and human components of the Earth system, including the feedbacks among them, to represent more comprehensively and predict more realistically global change processes.
- **Objective 1.5. Information Management and Sharing:** Advance the capability to collect, store, access, visualize, and share data and information about the integrated Earth system, the vulnerabilities of integrated human-natural systems to global change, and the responses to these vulnerabilities.

4

5 The objectives of Goal 1 work together, with the intent to: 1) Foster fundamental scientific  
6 knowledge of the integrated natural and human Earth system, and 2) Advance essential science  
7 needed to reduce vulnerability to global change through increased resilience and managed risk.  
8 Although discussed individually for clarity and to reflect the depth of work across the USGCRP,  
9 scientific progress requires linkage across the objectives.

10

11 Several common themes, emerging from implementation of the Strategic Plan, connect across  
12 Goal 1 objectives, highlighting the cohesion and synergy needed for strong continuing progress.  
13 There is increasingly deep interplay amongst observations, process research, and modeling at all  
14 scales, on topics such as the dramatic decline of Arctic sea ice area or the need to better  
15 understand aspects of known climate variability, such as global surface temperatures. The  
16 scientific community is capitalizing on improved observational systems and more readily  
17 accessible data sets to drive rapid progress in fundamental understanding, efforts that are leading  
18 to Earth System Model (ESM) improvements and increased foresight about future changes.

19

20 Another common theme is integration across the traditional boundaries between communities  
21 working on different aspects of Earth System Models. A proliferation of Model Intercomparison  
22 Projects (MIPs) since 2012 address new topics such as [ScenarioMIP](#), which explores how  
23 potential future forcing pathways of greenhouse gases (GHG) affect climate extremes, regional  
24 sea level rise, water availability and biospheric feedbacks, and how the effects will influence  
25 mitigation and adaptation options. Communities such as agriculture ([AgMIP](#)), which have deep

1 process-level understanding and capacity to assimilate observational data, are connecting with  
2 Earth System Models to understand climate change impacts. This outgrowth of the central  
3 Coupled Model Intercomparison Project (CMIP) process is providing an expanded capacity for  
4 rapid analysis of models, development of new projections, exploration of uncertainties, and  
5 generation of feasible policy-relevant scenarios. The MIPs are thus breaking down barriers across  
6 research, impact, and adaptation communities. They also bring the challenge of managing the  
7 proliferation of activities and integrating the new knowledge.

8  
9 Since release of the Strategic Plan, the USGCRP has matured its priority-setting approach, as  
10 reflected in the annual report to Congress (*Our Changing Planet*). Certain research topics serve as  
11 prime priorities for USGCRP, integrating across the Program. For example, understanding the  
12 causes and impacts of rapid changes in the Arctic, and using that knowledge to inform decision-  
13 making, draws from all four goals of the Strategic Plan. Similarly, the USGCRP's research on the  
14 water cycle and drought links to development of decision support tools and to education, through  
15 member agency activities and programs. The USGCRP is adapting to the increased demand from  
16 non-USGCRP agencies and entities for insightful understanding and knowledge. A major  
17 challenge in meeting this demand remains effective engagement of social scientists.

18  
19 The Advance Science goal underpins and supports the other three; these three in turn inform  
20 science planning and priorities. From working to provide deeper understanding of extreme events  
21 or changes in the Arctic, to providing leadership on evaluating the applicability of climate models  
22 and downscaling approaches for decision makers, the USGCRP interagency teams work to align  
23 their respective agency efforts to collectively advance all the goals in a deliberate manner.

## 24 **Objective 1.1: Earth System Understanding**

### 25 **Maintaining Directions**

26 The USGCRP advances scientific understanding of the changing Earth system by considering  
27 natural, and increasingly social, drivers and their interdependencies as part of one integrated  
28 research effort. These drivers interact at various spatial and temporal scales and involve  
29 departures from recent historical climate conditions, a condition scientifically described as non-  
30 stationarity. This objective, and the following one on science for adaptation and mitigation, focus  
31 on scientific insight from process research and experimentation, which draw from the USGCRP  
32 investments in areas such as observations (Objective 1.3), modeling (Objective 1.4), and data  
33 management and harvesting (Objective 1.5). Due to the international nature of science and global  
34 change, USGCRP will continue to coordinate with related and complementary science programs  
35 in the international sphere, discussed in more detail in Chapter IV.

### 37 **Building on Progress**

38 Since the writing of the 2012–2021 Strategic Plan, significant developments in science conducted  
39 or funded by the USGCRP agencies have occurred, some capturing the attention of policymakers  
40 and the media. Drawing on advances in Goal 1 objectives, this section showcases examples of  
41 how the Program is building in the area of Earth System understanding.

42  
43  
44 **Tipping Points and Thresholds.** A USGCRP interagency priority for fiscal years 2013 through  
45 2016, recent research has focused on factors that contribute to tipping points or thresholds in the  
46 climate system that could result in a system quite different from that currently or historically  
47 observed. Advances in characterizing such non-linear behavior are informed by new scientific

1 understanding that is fueled by an ever-growing set of observational data, which is being  
2 transformed from a loose collection of data from observing systems into systematic records of  
3 global change. These data sets are now available over unprecedented temporal and spatial scales  
4 (Objective 1.3). New observational data sets have been utilized with more sophisticated modeling  
5 and theoretical understanding (Objective 1.4), providing improved insight into prediction and  
6 uncertainty analyses. Looking ahead, indications of change are also being developed using  
7 theoretical and empirical approaches, with the potential to greatly increase the ability to anticipate  
8 and respond to changes on all scales. Some general advances in the framework of tipping points,  
9 often informed by paleoclimate data, are nascent in their development, and will be a continuing  
10 focus for the USGCRP. The potential for complex feedbacks within and between different parts  
11 of human and natural systems, related to threshold behavior, is a significant source of uncertainty  
12 in formulating future scenarios, and is a focus for the USGCRP.

13  
14 **Using Long Data Records to Understand Earth’s Climate Variability.** Seamless integration,  
15 validation, and interpretation of paleoclimate data, together with those from the instrumental  
16 observing record, are critical for research into Earth’s longer-term record of climate non-  
17 stationarity, nonlinearities, and variability. Stitching together high quality, high-resolution, long  
18 time series (from decades to millions of years), from both active observing systems and  
19 paleoclimate information (e.g. from ice cores, corals, tree rings, stalactites and stalagmites, and  
20 marine and lake sediments) provides great potential for robust analyses of variability and change  
21 at global, regional, and local spatial scales. Such records can include very high temporal  
22 resolution (hourly) from instrumental observing systems to lower temporal resolution at annual to  
23 centennial or greater timescales from paleoclimate data. They can constrain variability in key  
24 features of the global climate, such as continental-scale temperature and hydroclimate, the  
25 cryosphere, surface CO<sub>2</sub> forcing, various manifestations of major climate variations, such as the  
26 El Niño-Southern Oscillation, and the behavior of the ocean’s overturning circulation.

27  
28 Ensuring combined long-term data sets that are free of time dependent biases is a research  
29 activity for the USGCRP and related national research programs. The knowledge to be gleaned  
30 from new methodologies and extended records is essential to distinguishing anthropogenic  
31 influences from natural variability. It also helps define the baseline from which extreme events  
32 can be distinguished. Looking ahead, study of key time intervals in the past, such as the Little Ice  
33 Age, Medieval Warm Period, and Last Glacial Maximum, is necessary for better understanding  
34 how the climate system behaves under a wide range of forcing conditions (with opportunities to  
35 revolutionize the understanding of how the ocean, atmosphere, and solid earth are linked in  
36 modulating the Earth’s carbon cycle). Syntheses of large regional and global data are now  
37 possible. Further integration of these data sets with models (Objective 1.4), and novel  
38 applications of numerical techniques, will help to focus new data collection on key areas of  
39 uncertainty. Conversely, new data are helping to improve and challenge model simulations. In  
40 sum, the long-term data sets help scientists understand the continuum of timescales of variability  
41 and sensitivity of Earth’s climate system. Building on progress in this area requires that there be  
42 good coordination among member agencies that support data set development across observing  
43 systems, including paleoclimate data. Research on seamless integration of data and data archiving  
44 is paramount to building on these advances (Objective 1.5).

45  
46 **Attribution.** A key intersection of Earth system understanding and actionable science lies in  
47 ascertaining the extent to which current and future climate change is associated with  
48 anthropogenic (i.e. human-caused) drivers interacting with natural variability. For example,  
49 examining human versus natural contributions to potential changing patterns in future extreme  
50 weather events (e.g., their probabilities, geographic distribution, intensity, and return intervals) is  
51 especially critical. The USGCRP continues to build on advances in, and growth of, research on

1 the respective influences for climate phenomenon affecting society (such as the 2013 Boulder,  
2 CO floods, the 2013 Australian heat wave, the 2013–2014 United Kingdom floods, Typhoon  
3 Haiyan, Superstorm Sandy, or the 2012–2015 California and Central United States droughts).  
4 Approaches to isolating the climate signal from natural variability—termed ‘attribution  
5 science’—are currently under development, with this being a significant research activity for  
6 USGCRP. They rely on increased mechanistic understanding grounded in adequate observations  
7 and improved modeling that are part of USGCRP’s core mission. The USGCRP will continue to  
8 build this capacity, which leads to a greater ability to inform decisions based on improved clarity  
9 about future risks.

10  
11 **The Global Warming “Hiatus.”** Another timely, priority question on the relative roles of  
12 anthropogenic change and natural variability regards the so-called global warming “hiatus” or  
13 slowdown in the rate of increase in the Earth’s globally averaged surface temperature since 1998.  
14 The hiatus question spurred numerous USGCRP-agency supported studies examining the global  
15 energy balance and evaluating competing mechanisms (e.g., El Niño-Southern Oscillation,  
16 internal ocean variability, volcanic activity, and aerosol radiative effects) that could be  
17 responsible for decadal timescale variations that depart from the long-term anthropogenic climate  
18 change trend. Ascertaining the duration, magnitude, and even existence of a hiatus is an ongoing  
19 challenge being debated within the science community. A recent analysis suggests that the rate of  
20 global warming over the first fifteen years of this century is indistinguishable from that of the  
21 second half of the 20<sup>th</sup> century, suggesting that a hiatus has not occurred in the global surface  
22 temperature record. Other analyses find the hiatus to be entirely real in other measures, with a  
23 discernable abatement of surface warming during the period, concurrent with shorter periods of  
24 estimated increases in ocean heat storage. The USGCRP will promote the systematic evaluation  
25 of time-series analyses and process-based interpretation of decadal and multi-decadal temperature  
26 trends in the context of the long-term trends. It will also promote further evaluation (through  
27 observations and modeling) of the impacts of various natural and anthropogenic internal and  
28 external factors affecting the climate system. Such research plays into larger USGCRP questions  
29 regarding the impacts of temporal and spatial resolutions and scales on models of the global  
30 climate system.

31  
32 **Rapid Arctic Change.** There is growing awareness of the rapid changes in the Arctic, which is a  
33 USGCRP interagency priority. In addition to impacts of climate change within the Arctic region  
34 itself, ongoing ‘attribution science’ research is investigating the plausible role that changing  
35 Arctic conditions have in global climate and in various extreme weather events elsewhere. In  
36 concert with international science programs, such as the World Climate Research Programme  
37 (WCRP), the USGCRP will continue rapidly to improve understanding in a variety of topics.  
38 These include physical and chemical changes in permafrost, sea- and land-ice; rates of ice loss;  
39 feedback between permafrost processes and the carbon cycle; and aerosols and clouds and their  
40 impacts on the surface energy budget, with feedbacks to ice and snow cover. The USGCRP’s  
41 Arctic priority will continue to focus on these physical processes while deepening its  
42 investigations into ecosystem and socioeconomic responses. Coupled interactions between the  
43 Arctic Ocean and the Northern Pacific and Atlantic oceans will be further explored to investigate  
44 their Arctic impacts and feedbacks to regional and global climate. The U.S. chairmanship of the  
45 Arctic Council (May 2015 through April 2017) provides an opportunity to leverage the Program’s  
46 efforts to enhance observational capacity (including Traditional Environmental  
47 Knowledge/Indigenous Knowledge) and integrate the new findings into models at all scales to  
48 support appropriate adaptation and (impact) mitigation actions (Objective 1.2). The USGCRP  
49 works closely with its sibling Committee on Environment, Natural Resources, and Sustainability  
50 (CENRS) subcommittees the Interagency Arctic Research Policy Committee (IARPC) and the

1 [Subcommittee on Ocean Science and Technology](#) (SOST) to make optimal use of the Nation’s  
2 science and scientists working on critical Arctic issues.

3  
4 **Carbon Cycle and Ecological Modeling.** There have been many recent cross-disciplinary  
5 advances in the science of biogeochemical cycles and biodiversity, upon which the USGCRP is  
6 helping to build. In terms of the carbon and hydrologic cycles, there is now much better  
7 understanding of the effect of new energy developments on water requirements, as well as on net  
8 methane emissions and their role in the global carbon cycle budget. The contribution of urban  
9 areas to the regional carbon cycle is also emerging as an important area for the USGCRP,  
10 conveying with it information that may be used by non-USGCRP agencies in mitigating urban  
11 emissions. Recent comparisons of multiple models for the exchange of carbon between land and  
12 the atmosphere use improved empirical data to better represent terrestrial processes below  
13 ground, and are allowing improved quantification of terrestrial carbon sequestration rates and  
14 biogeochemical cycling. Combining these and other advances in observational and modeling  
15 capabilities is leading to new estimates for carbon sources and sinks nationally and globally, an  
16 area in which the USGCRP will continue to focus attention.

17  
18 Integrating Earth observations with ecological models is allowing, for the first-time, global  
19 assessments that track biodiversity condition and trends, using datasets of global extent but  
20 landscape grain sizes (e.g., 10m to 50m resolution). Increasingly, non-satellite information goes  
21 beyond species to include genetic data, promoting the relatively new field of landscape genetics  
22 as a partner to information on species occurrence and population ecology. Improved remote  
23 sensing capabilities capture observations of ecological traits and other aspects of phylogeny,  
24 enabling greater characterization of the components of ecosystems and how they are processing  
25 energy and elements. The parallel developments of improved observation networks across spatial  
26 scales, bioinformatics tools that link cross-scale observations, and recent theoretical  
27 understanding captured in models, will allow the USGCRP to build testable ecological forecasts.  
28 We can now assemble predictions of the impacts on ecosystems, species, and populations  
29 resulting from changes in climate, human land/water/energy use, and other drivers. The last three  
30 years have seen an acceleration of this trend, as well as the advent of new satellite and other  
31 remote sensors (e.g. airborne drones, camera traps, sound recordings, enhanced tracking/tagging  
32 devices, and environmental DNA). The ability to integrate observations across scales is leading to  
33 predictions that will underlie the USGCRP’s increasing ability to make assessments of the  
34 regional to local impacts of changing climates on the living systems upon which we all depend.

35  
36 **Research for Identifying Gaps in the Climate Observing System.** Advancing scientists’ ability  
37 to address clearly articulated, testable scientific hypotheses that bear closely on key areas of  
38 societal need is central to the country’s ability to plan for, and respond to, the impacts of climate  
39 and global change. Doing so will require both advances in observational capabilities and  
40 improved integration of existing capabilities. This includes bridging gaps between, for example,  
41 *in situ* and remotely sensed observations, and between models and observations. The opportunity  
42 exists to research, modify, and apply approaches such as Observing System Simulation  
43 Experiments (OSSEs, commonly used for improving weather prediction systems) to climate and  
44 global change scientific-societal questions, particularly in the USGCRP priority areas such as  
45 water cycle extremes, perturbations to the global methane cycle, and climatological and  
46 ecological tipping points in the Arctic. Such approaches would identify key questions within the  
47 topic areas, measurements essential to answering the questions, and the observing system  
48 characteristics (e.g. sensor distribution, measurement frequency, precision, and duration) needed  
49 for robust answers.

50

1 **Cloud Regime Transitions and Aerosol Chemistry.** Uncertainties in these key aspects of  
2 climate models (e.g., precipitation formation, cloud amount and lifetime) can lead to biases in the  
3 water cycle and radiative energy balance in both seasonal coupled models and annual mean  
4 climate forecasts. Recent concerted multi-agency observational efforts (e.g., the [CalWater 2](#) field  
5 campaign, the [ARM Cloud Aerosol Precipitation Experiment \(ACAPEX\)](#), and the [Cloud-Aerosol](#)  
6 [Transport System \(CATS\)](#)) are aimed at improving understanding of cloud and aerosol  
7 processes. Modeling efforts are currently focusing on incorporating the improved process-level  
8 knowledge into climate models for the purpose of seeing the impacts on climate scenario  
9 projections. Knowledge gained from these recent observational efforts has the potential to be  
10 applied to other cloud regimes that have strong climate feedbacks and/are poorly represented in  
11 climate models, such as clouds in the Arctic and Southern Ocean.

12  
13 **Water Cycle Research.** The U.S. droughts of 2012–2015 and research related to climate trends  
14 on decadal time scales are helping drive USGCRP research on the dynamics of the water cycle  
15 and the related land-ocean-atmosphere interactions. With a USGCRP interagency priority focused  
16 on both wet and dry extremes in the water cycle in the face of a changing climate, there is  
17 emphasis on the understanding, observations, and modeling that improve forecasting of the water  
18 cycle. An example is new understanding of the ocean's influence on North American climate,  
19 based on better knowledge of the variability over time in El Niño events and the range in their  
20 effects on precipitation. Similarly, recent research highlights the importance of moisture-laden  
21 atmospheric currents (atmospheric rivers) off the Pacific Coast in influencing precipitation  
22 patterns. Understanding the thermodynamics associated with the causes of changes in extreme  
23 precipitation events at local, regional, and global scales are of fundamental importance, both  
24 practically and theoretically. Going forward, the USGCRP will continue to investigate such  
25 phenomena as part of efforts to improve drought and extreme precipitation predictions,  
26 projections, and monitoring. Utilizing recent advances in observations and modeling, the  
27 USGCRP is also improving its ability to better integrate groundwater into its understanding of the  
28 water cycle, continuing its efforts towards quantifying groundwater flows and extending its  
29 progress in incorporating such flows into climate models of various resolutions and scales.  
30 Together with a larger CENRS effort, there is a compelling and urgent need to understand, model,  
31 and manage the climate related aspects of the interconnected food-water-energy system, which  
32 incorporates natural, social, and human-built components.

### 34 **Navigating Challenges**

35 A number of USGCRP research areas, such as understanding the interplay of multiple stressors  
36 (natural and human) and the potential impacts of climate system tipping points on social systems,  
37 require closer integration of social, natural, and engineering sciences. Although member agencies  
38 do provide funding opportunities for human dimensions of global change, systematic  
39 incorporation of the social sciences into appropriate parts of USGCRP research remains a  
40 challenge. A new USGCRP Social Sciences Coordinating Committee is entraining social  
41 scientists from the member and non-member agencies<sup>2</sup> to identify ways to strategically  
42 incorporate [social sciences](#) into the Program. For example, the USGCRP interagency priorities in  
43 Arctic change and water cycle extremes include topics like vulnerability and risk assessment,  
44 making them targeted opportunities for integrating the social sciences through agency activities  
45 and academic research. Continuing progress in this area is important to the Program, which will  
46 continue to work with the National Academies of Sciences, Engineering and Medicine and the  
47 member agencies to identify high priority areas of global change science as opportunities for

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<sup>2</sup> National Academies of Sciences, Engineering, and Medicine. *Enhancing Participation in the U.S. Global Change Research Program*. Washington, DC: The National Academies Press, 2015. doi:10.17226/21837

1 longer-term integration of natural and social systems. These areas will aim to incorporate research  
2 from the growing cadre of trans-disciplinary young scientists interested in working at this  
3 interface.

4  
5 Another challenge is the surge in demand for climate data at very high resolution (to the  
6 community and plot scale) and short time scales, often challenging the Program’s ability to  
7 provide such information. The USGCRP will pursue this challenge through research, education,  
8 and communication avenues. With a focus on high-resolution data, research will continue in  
9 quantifying uncertainty across multiple time and distance scales, to advance the USGCRP’s  
10 capabilities in responding to this surge of user-demand. The Program will continue to offer high-  
11 resolution products with reliable information about their applicability to a variety of temporal and  
12 spatial scales, including major river basins. The USGCRP will provide guidance in use of select  
13 high-resolution products (Goal 2). Educational and communication efforts (Goal 4) will  
14 emphasize the scientific meaning of “uncertainty” in their use.

## 16 **Objective 1.2: Science for Adaptation and Mitigation**

17  
18 Philosophically, the USGCRP sees a complete continuum from its basic climate science, through  
19 climate impacts and vulnerabilities, to translation and provision of this information and  
20 knowledge needed to inform responses to climate change, such as adaptation and mitigation.  
21 Science for informing adaptation and mitigation builds from the USGCRP’s core capabilities in  
22 areas like observations, regional and global scale modeling, decision-scale scenario development,  
23 and increasing understanding of the carbon cycle (including natural and anthropogenic sources  
24 and sinks). In the context of climate change, science that can inform adaptation contributes to  
25 enabling adjustments in natural or human systems to a new or changing environment, allowing  
26 either beneficial opportunities or helping to moderate negative effects. The USGCRP Strategic  
27 Plan defines mitigation as intervention to reduce the sources or enhance the sinks of GHG and  
28 other climate warming agents. In this arena, USGCRP research focuses on understanding the  
29 carbon cycle and its ecosystem connections, including the climate impacts of different emission  
30 scenarios and science that underpin carbon sinks and natural system carbon reduction approaches.  
31 It also includes modeling capabilities for decision support relative to mitigation. Mitigation  
32 approaches that include the development of engineering technologies or devices for energy  
33 generation, tailpipe or power plant emissions control, or active/direct carbon capture are carried  
34 out by various Federal agencies, outside the scope of USGCRP.

### 36 **Maintaining Directions**

37 The USGCRP reaffirms the commitment made in the Strategic Plan to use-inspired science to  
38 inform adaptation and mitigation. To enhance understanding of the vulnerability and adaptation  
39 of social, ecological, and human-natural systems, the USGCRP will continue to implement the  
40 Strategic Plan, including its crucial research on (1) national-to-local-scale consequences of  
41 gradual global change (e.g., increasing temperatures, changing water availability, agricultural  
42 shifts, sea level change); (2) similar scale consequences of changing patterns of extreme weather  
43 events (e.g., drought, floods, heat waves, storms); and (3) the potential impacts and consequences  
44 of large-scale rapid global change (e.g., permafrost loss, sea ice and glacial melt, destruction of  
45 major infrastructure). The USGCRP will further advance its efforts in achieving an integrated  
46 understanding of GHG sources, sinks, and emissions data and models, and their implications for  
47 mitigation. The USGCRP will continue to explore potential synergies and trade-offs between  
48 implementing adaptation and mitigation strategies and the impact that these two modes of  
49 response, if implemented together, have on the environment, economy, and society. Goal 2

1 speaks more directly to how this underlying science will be used to inform and support adaptation  
2 and mitigation decisions and actions.

### 3 4 **Building on Progress**

5 The USGCRP will further bolster its scientific frameworks for informing and assessing  
6 adaptation and mitigation options and strategies to better understand their potential effects  
7 (including in lightly- and significantly-managed ecosystems) including risks, benefits, synergies  
8 and co-benefits. In addition, the USGCRP is providing the scientific underpinnings for areas  
9 outlined in the President’s Climate Action Plan (PCAP) that support the Federal Government in  
10 reducing carbon pollution and enhancing resilience domestically and internationally. Such efforts  
11 will draw on observing and modeling capabilities discussed under Objectives 1.3 and 1.4. Some  
12 specific areas in which the Program will build include areas of science need identified in Federal  
13 Agency Climate Change Adaptation Plans. Research on relevant social, behavioral, and economic  
14 sciences (e.g., decision-making under uncertainty, iterative risk management, effective  
15 communication approaches, costs of action vs. inaction) to improve understanding of human  
16 responses to climate change continue to be an important, and challenging, area for the Program.  
17 The USGCRP will continue making progress towards the Strategic Plan, including the areas  
18 discussed below.

19  
20 **Models for Decision-Making.** Often basic scientific understanding about the changing climate  
21 needs to be interpreted in a regional context, accounting for the local topography and climate  
22 conditions, and other kinds of future changes, for example in demographics and land use. While  
23 general circulation models (GCM) provide foresight into future climate conditions, they do not  
24 account for this more localized context, nor do they necessarily integrate these parallel drivers of  
25 change. For the former, a range of statistical and modeling techniques have been developed,  
26 collectively termed ‘downscaling,’ to bridge the gap between processes and scales simulated by  
27 global models and information needs for finer-scale changes. The USGCRP member agencies are  
28 providing leadership to the rapidly expanding effort in downscaling by fostering research  
29 evaluating the efficacy of these techniques and clarifying best practices for choosing appropriate  
30 datasets. For the latter, research on future demographic shifts and patterns of land-use is being  
31 incorporated into the next generation of impacts and vulnerability modeling and assessment to  
32 foster a more comprehensive, consistent, and cohesive vision of potential future conditions; these  
33 will assist adaptation planning in sectors such as water resources, farming, and transportation.  
34 Overall, a range of approaches is being developed and used to better integrate climate models and  
35 their output into planning and decision support around key regional and sectoral information  
36 needs and to improve understanding of the complex human and natural system interactions  
37 driving and modulating change. For example, recent advances in Integrated Assessment Models  
38 (IAM) will allow improved understanding of the interplay of natural processes and human  
39 activities in areas key for developing robust adaptation responses, such as water and energy.  
40 Looking ahead, the USGCRP is focusing on developing or enhancing multi-scale and multi-  
41 sector representations, model interoperability, uncertainty quantification, and their representation  
42 within impact, adaptation, and vulnerability (IAV) models. These advances will aim to better  
43 support assessment, scenario planning, and in general the co-production of usable information  
44 about future global change risks.

45  
46 The application of USGCRP modeling capabilities in support of decision-making is also highly  
47 relevant in a mitigation context. In particular, the USGCRP will expand efforts to assess what  
48 levels of broad-scale mitigation are necessary to avoid a range of adverse outcomes in the United  
49 States. A key outcome of this type of model-guided analysis is a clear assessment of the extent to  
50 which risks can be avoided over longer time frames by mitigation. Another outcome is

1 identification of risks that are unlikely to be avoided in the short-term by immediate mitigation  
2 actions and would therefore require adaptation responses. Other outcomes include evaluation of  
3 the potential need for additional emissions mitigation as a consequence of natural releases of  
4 GHG due to climate change and assessing the implications, in terms of adverse impacts avoided,  
5 of expected GHG reductions from significant mitigation actions.

6  
7 **Resilience and Vulnerability Research.** Accurately assessing risks and vulnerabilities is  
8 essential to understanding and managing the societal, sectoral, and systemic impacts of a  
9 changing climate. A baseline assessment of climate-related risks to populations, natural resources,  
10 infrastructure, supply chains, etc., facilitates the incorporation of adaptation and resilience  
11 strategies into decision-making processes. Consistent with several Executive Orders<sup>3</sup> on Federal  
12 sustainability and adaptation in the face of climate change and on climate-resilient international  
13 development, the USGCRP and its member agencies are engaging in scientific research to  
14 support adaptation decisions in these areas. Regional and sectoral assessment tools and location-  
15 specific research, developed by the USGCRP agencies conducting such investigations, help to  
16 inform decision makers and climate preparedness efforts. The USGCRP agencies will continue to  
17 build on this research, developing tools and resources to assess climate-related vulnerabilities at a  
18 national-, regional-, and state-scale. Such tools should reflect social science dimensions, for  
19 example incorporating social science research findings about how people perceive and make  
20 decisions about climate impacts. The application of new scientific research for vulnerability  
21 assessments will provide more refined perspectives on climate change impacts at various spatial  
22 and temporal scales, enabling the development of more effective resilience solutions over the  
23 long term.

24  
25 **Translational Research to Inform Adaptation and Mitigation Decisions.** The USGCRP  
26 agencies have long supported translating basic research into more actionable science that can be  
27 applied to the needs of decision-makers. Traditional ecological knowledge is also often available  
28 from indigenous people or those who have spent generations in a locale. The USGCRP is  
29 building on this core of applied research by leveraging existing agency mechanisms and  
30 supporting new approaches at the regional level. The NCA and the USGCRP's sustained  
31 assessment effort (Goal 3) are major sources for translational research, as are the regional  
32 research hubs supported by member agencies. The Program is accelerating its work in  
33 translational products like scenarios, which are a coherent description of a potential future  
34 situation that serves as input to more detailed analyses or modeling, intended to support the  
35 information needs of regional decision makers. Prior research based on current climate conditions  
36 now needs to be reconsidered in light of new understanding of local climate change, using new  
37 tools and consistent future scenarios of climate, population, and land-use across the Federal  
38 agencies.

39  
40 **Urban Opportunities for Adaptation and Mitigation.** Dense populations, community-wide  
41 planning, and large collective carbon footprints in and from urban communities make them a  
42 natural focus for adaptation and mitigation actions. Rising interagency (and private sector) focus  
43 is driving research on reducing emissions from natural and engineered infrastructure while  
44 simultaneously increasing resilience to natural disasters and future climate change via place-  
45 based, large-scale adaptation measures. The USGCRP agencies, in cooperation with the  
46 Executive Office of the President (EOP), have initiated efforts to improve estimates,  
47 observations, and projections of carbon emissions and stocks. Multiple areas of improvement are  
48 needed in this area. These include quantifying and understanding underlying processes, dynamics,  
49 and future scenarios of carbon flows, stocks and sequestration at the urban scale, and translating

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<sup>3</sup> Executive Orders: [13693](#) (2015), [13690](#) (2015), [13677](#) (2014), [13653](#) (2013), [13547](#) (2010), and [13514](#) (2009)

1 these into global-scale anthropogenic flux estimates within a truly integrated research sphere,  
2 including the natural, social, and engineering sciences. Viewing urban areas as whole systems is  
3 vital to inform decisions and promote successful preparedness and resilience. The USGCRP is  
4 catalyzing such efforts through its working groups and their coordination with related Federal  
5 efforts (see, for example, the [U.S. Carbon Cycle Science Program](#)).

6  
7 **Carbon Cycle Research.** The USGCRP’s carbon cycle research is essential to understanding  
8 natural carbon sources, the fluxes among them, and their interactions with anthropogenic  
9 emissions. Understanding natural biological and geological carbon reservoirs is also important for  
10 possible carbon sequestration, a key strategy for enhancing carbon removal from the atmosphere.  
11 One area receiving growing attention is the importance of coastal ecosystems in biological carbon  
12 sequestration (as well as other ecosystem services), by characterizing coastal wetland processes  
13 as key drivers of land-ocean carbon exchanges, and identifying significant quantitative and  
14 qualitative data gaps. There is limited data availability and data quality for coastal carbon  
15 distribution, properties, and processes. With the rising recognition that carbon in coastal  
16 ecosystems needs to be better understood, the science of coastal zone management for carbon  
17 sequestration and associated conservation, restoration, and adaptation benefits is gaining  
18 momentum via [research coordination](#) under the USGCRP auspices, through the Carbon Cycle  
19 Science Program.

20  
21 **Methane Cycling.** The USGCRP research will include relevant aspects of the science needs  
22 identified in the “Strategy to Reduce Methane Emissions” announced in 2014 as part of the  
23 [President’s Climate Action Plan](#). The Program is fostering the combination of newly-available  
24 and continuing data streams produced from local, regional, and global scale measurements and  
25 observational platforms (including airborne platforms, flux towers, and global satellite based CO<sub>2</sub>  
26 measurement capabilities) across land, air, water, and ecosystem interfaces, and their integration  
27 into the evolving suite of global biogeochemical models. The USGCRP will further advance  
28 research on processes governing natural methane emissions and their interplay with  
29 anthropogenic emissions. The goal is to integrate improved observations and insight into large-  
30 scale models that can be used to project future atmospheric methane concentrations and their  
31 impacts. A key aspect of this effort will be in the Arctic, where warming temperatures could lead  
32 to permafrost thawing and methane release to the atmosphere. Utilizing data from new airborne  
33 platforms (e.g., [DISCOVER AQ](#) and [CARVE](#)), and climate projections, potential future  
34 emissions of methane from soils and sediments in high, mid, and low latitudes will be further  
35 studied (e.g., rice agricultural fields, peatlands, and coastal ecosystems). Both long- and short-  
36 term monitoring efforts that are fundamental to developing models for understanding and  
37 predicting atmospheric methane flows will be expanded by building upon existing USGCRP  
38 coordinated research efforts, networks, and infrastructure. Results from this work will be critical  
39 input in any U.S. Government policy on reducing methane emissions.

## 41 **Navigating Challenges**

42 The USGCRP faces continuing challenges to provide the best available science to inform  
43 adaptation and mitigation actions. The Program’s goal is to provide global, national, regional and,  
44 via the NCA, state-scale information on key climate and global change variables in accessible and  
45 usable formats, and interact appropriately with user groups so they can customize information to  
46 their needs (*see Goals 2, 3 and 4*). Over the past few years, the USGCRP has been collaborating  
47 with various non-USGCRP agencies (e.g., the General Services Administration, Department of  
48 Homeland Security) to improve its understanding of decision-maker information needs, at a range  
49 of scales, using regional and jurisdictional exercises to play out a variety of future conditions and  
50 identify research needed now to inform key future decisions. In the adaptation realm, user needs

1 for climate information (e.g., the risks and impacts that call for responsive adaptation actions) and  
2 models range from the Federal to the state and municipal level, and therefore can exceed the  
3 USGCRP's capabilities. The USGCRP's climate information is most useful for local use when its  
4 products, like the NCA, climate models, scenarios, and data streams, are used and leveraged by  
5 other groups (non-governmental organizations, state and local governments, the private sector) to  
6 provide customized information at the local and community scale. The [U.S. Climate Resilience](#)  
7 [Toolkit](#) is a good example of such leveraging. Adaptation issues are also complex in that they  
8 involve multiple types of decision makers (e.g., farmers, water managers, wildfire managers,  
9 community planners) and issues, all with potentially conflicting needs and varying levels of  
10 climate expertise of decision makers. The USGCRP is building experience in addressing these  
11 issues, and is working to integrate the social sciences to better meet user needs. There is a need to  
12 increase engagement with decision makers on what is known and not known about various  
13 impacts from a changing climate that might affect local and regional needs (for example, the  
14 effects of changing precipitation patterns on local horticulture and agriculture or of increasing  
15 heat waves on human health). Such engagement can help decision makers prepare now, using a  
16 mix of simple models, scenarios, and associated projections, as appropriate, to inform decision-  
17 making.

18  
19 For mitigation, the Program will maintain awareness of emerging mitigation technologies and  
20 management practices, and will work to identify research needed to understand how interactions  
21 between mitigation activities and the underlying processes of Earth system behavior might result  
22 in potential impacts or unintended consequences. The monitoring, reporting, and verification of  
23 emissions, conducted by agencies to evaluate the impacts of mitigation approaches and adaptation  
24 measures, will require enhanced spatial and temporal precision across multiple geographic scales  
25 within and beyond the United States. Multiple data streams (e.g., satellites, inventories, social  
26 indicators, process models) will need to be included and harmonized in a comprehensive  
27 approach to optimally constrain estimates of carbon fluxes on land, in oceans, and connecting  
28 surface waters. National and international cooperation using observational and modeling  
29 platforms will assist the USGCRP to address and inform adaptation and mitigation objectives.

30  
31 The SGCR is in the early stages of considering the topic of climate intervention, including the  
32 recommendations to the USGCRP in the National Research Council (NRC) reports [Climate](#)  
33 [Intervention: Carbon Dioxide Removal and Reliable Sequestration](#) and [Climate Intervention:](#)  
34 [Reflecting Sunlight to Cool Earth](#). Regarding carbon dioxide removal, the NRC recommends,  
35 among other things, a coordinated approach that draws upon the historical strengths of the various  
36 agencies involved and uses existing coordination mechanisms, such as USGCRP. Regarding  
37 albedo modification, the NRC report included in its recommendations that the USGCRP could  
38 provide oversight and coordination to ensure that aspects of the research that are of benefit to  
39 both basic climate science and understanding of albedo modification are taken into account.  
40 Because of the preliminary nature of the SGCR's consideration of this topic, this is an area where  
41 public comment and input during the public comment period for this Update could be particularly  
42 helpful.

43  
44 Identifying successful adaptation actions remains a very challenging research area, given the long  
45 response time of the climate system to perturbation. The USGCRP, with its Social Sciences  
46 Coordinating Committee and Adaptation Science Working Group, will work to identify and  
47 advance promising research pathways. This critical information will help provide a means to  
48 assess the progress of adaptation and mitigation measures, and to help decision-makers gauge  
49 whether the Nation is on the right path or is in need of an adjusted course.

## 1 **Objective 1.3: Integrated Observations**

### 3 **Maintaining Directions**

4 The USGCRP reaffirms the importance of sustaining and strengthening integrated observations of  
5 the natural and human systems involved in climate-related global change. Observations are  
6 essential to advancing integrated Earth system science. They are central to constructing the  
7 knowledge base for documenting and evaluating change, establishing the scientific basis for  
8 global change research, fostering model evaluation and development, and undertaking risk  
9 management and response. The Program promotes the deployment of observations taken at  
10 various spatial and temporal scales through multiple means, including remote sensing, non-  
11 satellite networks, and combinations thereof, including via field campaigns. Such integrated  
12 observations also contribute to global change monitoring and assessment efforts of national and  
13 international significance. Since the publication of the Strategic Plan, assets have been deployed  
14 which, in concert with existing ones, allow the USGCRP to address some new areas of global  
15 change research, and monitor changes in the Earth system. The USGCRP will continue to  
16 advance the Strategic Plan, including in the areas highlighted below.

### 18 **Building on Progress**

19 New observational assets and the increases in temporal, geographic, and vertical coverage they  
20 provide will enable the Program to build on recent progress, answer more science questions, and  
21 pose new ones. Recently launched and planned U.S. Earth science satellite missions will fill some  
22 of the observational gaps identified in the Strategic Plan, including providing key observations of  
23 the global distributions of atmospheric carbon dioxide, ocean salinity, precipitation, and soil  
24 moisture. The improvement in non-satellite observations will address needs for more  
25 comprehensive and higher-quality sampling, complement and validate satellite information,  
26 constrain and validate models, and provide insight into critical processes leading to improved  
27 modeling and prediction capabilities (for other scientific topics, non-satellite capabilities are  
28 deteriorating, as discussed under challenges below). It will also facilitate more complete global  
29 sampling to validate satellite measurements in locations such as deep oceans and the poles, which  
30 can be more difficult to address with traditional remote sensing methods. Integrated satellite and  
31 non-satellite data sets offer great promise, but are institutionally and disciplinarily challenging.  
32 For example, the longer records of paleoclimate data and the shorter records of satellite observing  
33 systems are dominated by subject matter experts who have spent much of their careers within one  
34 of these specialty areas. Multi-agency field campaigns (for example, using simultaneous airborne  
35 and satellite coverage to understand the impact of sea ice retreat on Arctic climate, or  
36 simultaneous ship, remote sensing, and aircraft measurements to investigate the role of  
37 atmospheric rivers and aerosol processes on extreme precipitation in California) aim to accelerate  
38 progress in topics like natural climate variability and teleconnections; cloud and aerosol  
39 processes; coupled ocean-atmosphere processes; and carbon cycle processes. By their very  
40 nature, field campaigns tend to be local and temporary, while other ground-based assets may be  
41 global and deployed over long time periods. Effective communication pathways between short  
42 term field campaigns and sustained large-scale observing system programs/networks, will be  
43 critical to sharing information on observing system requirements across diverse spatial and  
44 temporal scales and frequencies. For instance, the USGCRP will build upon emerging and  
45 existing long-term non-satellite research to further advance comprehensive observations of  
46 ecosystem processes, changes, and interactions with human and natural systems, as well as to  
47 increase scientists' knowledge of the flow of carbon among sparse to densely settled human  
48 societies.

1 **Autonomous Platforms.** Advances in autonomous platforms, such as Unmanned Aerial Systems  
2 (UAS) and Autonomous Underwater Vehicles (AUVs), and their sensors are opening up new  
3 observational and science opportunities. Ongoing evaluation of the deployment and use of new  
4 technologies, including miniaturized sensors, should be embedded in observing system programs  
5 to identify opportunities to augment the current system or inform its redesign, and to take  
6 advantage of more economically feasible approaches. As an example, new and emerging AUV  
7 technology, such as Deep Argo floats and deep-sea gliders could potentially enable wide-ranging  
8 ocean observations at depths below 2000m, advancing understanding of ocean-climate  
9 interactions. In addition, there have been recent demonstrations of the utility of UAS platforms,  
10 including rotorcraft and small fixed-wing aircraft for making routine atmospheric and terrestrial  
11 observations, with large fixed-wing aircraft being used for long-duration (24 hour) flights.  
12 Despite the growth in opportunities resulting from the proliferation of UAS, there are significant  
13 operational hurdles for them due to operational restrictions. It is not yet clear whether it will  
14 become easier or more difficult to operate UAS for scientific purposes.

15  
16 **Integrated Observations and Models.** New information products are made possible by  
17 integrating observational data and models. Improvements in producing finer-scale, gridded,  
18 reanalyzed atmosphere and ocean data products are enabling investigations of climate variability  
19 and change. Various improvements in reanalysis (e.g. the representation of inter-annual  
20 variability of the atmospheric state, and advances in the quality of stratospheric wind fields)  
21 enable analyses at finer scales using new observations and assimilation approaches. Ongoing  
22 efforts are needed to evaluate the strengths and limitations of these reanalyses and to identify  
23 opportunities to make improvements. Moving forward, USGCRP will expand reanalyses to  
24 include land, ice, and biogeochemistry data sets. The USGCRP will advance a strategy for  
25 integrated Earth system analyses to obtain optimal state estimates of the full Earth system to  
26 study interaction among its different components, and to assess the ability of fully coupled  
27 approaches to provide more internally consistent estimates. Furthermore, the emergence of new  
28 global observational capabilities (such as the second ice, cloud, and land elevation ([IceSat-2](#)),  
29 [Landsat 8](#), and Orbital Carbon Observing ([OCO-2](#)) satellites), when combined with existing  
30 observations and models, will enable new land, groundwater, ice, and carbon synthesis data sets  
31 to improve monitoring of drought, changes in land and sea ice, and carbon budget tracking.

32  
33 **Leveraging International and National Partnerships.** The USGCRP will continue to leverage  
34 numerous existing bilateral and multilateral international partnerships, providing highly  
35 productive avenues for coordination and cooperation on both satellite and non-satellite  
36 observations. There are many examples of the USGCRP leveraging these partnerships to reap the  
37 research results of global networks through relatively small investments. As discussed in Chapter  
38 IV, partnerships are important components in furthering observing systems worldwide, including  
39 shared instrument development among research organizations in different countries. Major  
40 coordinating mechanisms like the [Committee on Earth Observation Satellites \(CEOS\)](#), [Group on](#)  
41 [Earth Observations \(GEO\)](#), the [Global Climate Observing System \(GCOS\)](#), and [World Climate](#)  
42 [Research Programme \(WCRP\)](#), and the [Network for the Detection of Atmospheric Composition](#)  
43 [Change \(NDACC\)](#) will help facilitate better global coverage in future observing systems. The  
44 USGCRP also works closely with other groups under the [Committee on Environment, Natural](#)  
45 [Resources and Sustainability \(CENRS\)](#), such as the [Subcommittee on Ocean Science and](#)  
46 [Technology \(SOST\)](#), and the [Interagency Arctic Research Policy Committee \(IARPC\)](#), to ensure  
47 coordinated observations in areas like the ocean's role in climate and the Arctic.

48  
49 Lastly, there is a particular need to continue U.S. leadership in ocean and cryosphere observations  
50 since these are inherently global yet important to U.S. climate observations within and beyond the  
51 Nation's borders.

52

## 1 **Navigating Challenges**

2 Sustaining critical observations and enhancing essential new capabilities, a key focus of the  
3 Strategic Plan, remains a challenge. Many of the observing systems essential to understanding the  
4 physical climate system are aging or have reached the end of their designated life expectancies.  
5 Often, these climate-quality observations are made by research satellites, which have finite  
6 lifetimes and typically have no planned follow-ons. These include systematic measurements of  
7 aerosols, for which the lack of a follow-on could result in a gap of crucial data. Some polar wind  
8 measurements and surface wind observations are also at risk due to deteriorating quality of  
9 surface wind monitoring stations. The continuity of profile ozone observations is needed to  
10 understand its long-term change in response to reductions in ozone-destroying substances  
11 mandated by the Montreal Protocol. Atmospheric limb sounding of the lower stratosphere, which  
12 is important for climate studies, also faces a potential gap. Precipitation observation systems,  
13 which are important for understanding climate drivers and impacts, are key for all nine GEOSS  
14 Societal Benefit Areas. Another crucial, near-term risk in continuity of essential observations is  
15 the U.S. stream gauge network, developed for other purposes (e.g., flood monitoring, water use),  
16 but essential for climate observations. Additionally, the USGCRP agencies are utilizing existing  
17 observation capabilities of many types for periods longer than for which they have been designed.

18  
19 Sustaining critical observations is a persistent challenge for the Program, which is using strategies  
20 like those below to partially address the problem. The USGCRP agencies are participating in a  
21 number of studies aimed at identifying critical observing needs and gaps. These include the  
22 forthcoming National Academies' second decadal survey of Earth Observations, which aims to:  
23 assess progress in addressing the major scientific and application challenges outlined in the 2007  
24 Earth Science Decadal Survey; develop a prioritized list of top-level science and application  
25 objectives; and recommend approaches to facilitate the development of a robust, resilient, and  
26 appropriately balanced U.S. program of Earth observations from space. The agencies are also  
27 working with the U.S. Group on Earth Observations (USGEO) on its second Earth Observations  
28 Assessment. The assessment will evaluate current U.S. Government non-classified observing  
29 systems to foster coordination and maximize scientific and societal benefit, and therefore inform  
30 future mission design and scope, heavily taking Data Management implications (Objective 1.5)  
31 into account. The USGCRP Integrated Observations Interagency Working Group enhances  
32 awareness of extant, nascent, and upcoming observing capabilities, including in selected topical  
33 areas, such as for methane observing. The Program will both contribute to the prioritization  
34 efforts and incorporate their results in its science planning and prioritization.

35  
36 Partnership opportunities for observations exist with defense agencies, the private sector, and  
37 non-governmental organizations. Such partnerships have both strengths and limitations, but  
38 overall represent a potential opportunity for additional coordination. Major strengths of public-  
39 private partnerships include the ability to leverage individual national resources toward common  
40 goals, and sharing of data and expertise. A major challenge for the future is in overcoming  
41 differences in data and metadata standards, data sharing and data policy, and access to currently  
42 restricted data in both the non-satellite and satellite realms (Objective 1.5). Additionally, there are  
43 multiple data portals that provide data in many formats to best meet original user needs.  
44 Coordinating across the portals in cost-effective ways that meet user needs remains a challenge.  
45 Potential leveraging opportunities of various kinds are possible, including measurements for  
46 precipitation, winds, clouds, ozone and its precursors, GHG, soil moisture, and ocean acidity.  
47 Any specific actions with non-governmental partners would need careful consideration with  
48 regard to benefits, recognizing the need for continuity in measurements.

1 Using Earth observations to address societal needs both enhances the relevance of the  
2 observations and improves society’s resilience to changes in the climate system. To more fully  
3 realize this goal, observational data must be collected, stored, and delivered in ways that meet  
4 both societal and scientific user needs. The USGCRP provides an effective venue to  
5 systematically engage end users in a sustained and structured way to obtain requirements that  
6 inform earth observation system development and operation. In addition, the observations  
7 community must determine how best to integrate or otherwise connect with socioeconomic,  
8 demographic, and other non-traditional data sources needed to understand the emerging societal  
9 challenges. In particular, the climate and health community is poised to tackle this challenge by  
10 working closely with its academic, user, and observation communities to institutionalize a process  
11 for regularly collecting and communicating observational requirements for health needs. In  
12 addition, observations relevant to vulnerable communities and necessary for environmental  
13 justice are often missing, and efforts need to be enhanced to collect these data and observations.  
14 Citizen science can help to systematically collect and analyze data and plays a growing role in  
15 science endeavors.

## 17 **Objective 1.4: Integrated Modeling**

### 19 **Maintaining Directions**

20 Improving the varied USGCRP modeling endeavors requires maintaining progress in several  
21 scientific directions. Sustaining the scientific emphasis on all scales of models, from process  
22 models to reduced complexity models to global General Circulation Models (GCM) and Earth  
23 System Models (ESM), continues to rely heavily on participation across the modeling community  
24 to maximize collaboration, co-development of models, and coordination of integrated research.  
25 The Program will continue to promote understanding of interconnected phenomena with different  
26 characteristic timescales, from diurnal and seasonal to multi-decadal and centennial. The  
27 emphasis on interconnections includes developing classes of models incorporating the human  
28 system (e.g., Integrated Assessment Models) with the natural system models historically within  
29 the Program’s purview. Underpinning this model development and validation process is  
30 continued active iteration and strong integration between observational sciences, improved  
31 science understanding, and enhanced knowledge management.

### 33 **Building on Progress**

34 The USGCRP will continue to advance the Strategic Plan, including in the areas highlighted  
35 below.

36 **Spatial Resolution.** Increased computational capacity and abilities continue to permit  
37 improvements in the spatial resolution in global models, which in turn allows incorporation of  
38 new, finer-scale physics and geographic features. Incorporating smaller scale processes, such as  
39 atmospheric turbulence and deep convection to improve model realism, are now on the verge of  
40 permitting better representation of extreme weather that will lead to a capacity to better  
41 understand and forecast extreme events. This will be an important area for the USGCRP in future.  
42 Improved interplay of geographic features such as mountains, coastlines, or water bodies with  
43 atmospheric physics is critical to skillful forecasting of important phenomena, and will allow  
44 exploring the potential of these dynamic projections to support decision makers at more local  
45 scales. The USGCRP is already working across its Interagency Working Groups to plan how best  
46 to capitalize on these improvements in dynamical downscaling and to develop evaluation  
47 techniques for them, along with the more available statistical downscaling products, to better  
48 understand their utility for decision-makers.

1 **Model Intercomparisons.** The field  
2 of model intercomparison has  
3 recently expanded—from its role as  
4 an experimental protocol for global  
5 general circulation models (the  
6 Coupled Model Intercomparison  
7 Project or CMIP) – to a greatly  
8 expanded suite of topically focused  
9 Model Intercomparison Projects  
10 (MIPs). Among the ongoing  
11 individual MIPs is AgMIP, which  
12 studies agriculture response to  
13 climate change, and Obs4MIPs that  
14 facilitate model data comparison  
15 with observational datasets. The  
16 MIPs all drive new understanding in  
17 Earth system science, assess how  
18 different approaches add realism,  
19 and develop appropriate metrics.  
20 The USGCRP will continue to  
21 foster these efforts to build on the  
22 progress being made in linking the  
23 climate community with experts on  
24 components of the natural or human  
25 systems. This includes agriculture,  
26 where deep knowledge exists about  
27 responses of crop plants to current conditions, to gain foresight into responses under future  
28 climate conditions.

### USGCRP’s Climate Modeling Summit

As recommended in a recent NRC report, the USGCRP convened the first annual meeting of the six modeling centers supported by the USGCRP agencies (February 2015). The Summit:

- Identified areas of cooperation and unique contributions across the centers.
- Adopted practices for significant improvements in efficiency, value, and capability of climate models
- Identified important areas of need for computing infrastructure improvements and for modeling advances, including gaps in physical climate models and seamless predictions at weather-to-climate time scales.
- Started planning for a meeting focused on models for decision makers, including development of a new class of finer resolution assessment capabilities that bring together Integrated Assessment (IA) and Impact, Adaptation, and Vulnerability (IAV) Models.
- Recommended increased and coordinated interaction with climate model stakeholder communities.

30 **Integrated Modeling and Observations.** Recently observed changes in the Earth system are  
31 driving new research efforts. The dramatic decline in Arctic sea ice, the mass loss and surface  
32 melting of ice sheets in Greenland, and instability of West Antarctic ice sheets are unsettling  
33 examples of changes observed from satellite systems. Such observations have motivated planning  
34 for expanded non-satellite observing networks, necessary to document and build understanding of  
35 the underlying mechanisms causing these changes. Other more complex phenomena reflect  
36 combinations of climate modes that reflect inherent climate variability. Changes in the annual  
37 minimum Arctic sea ice extent and “hiatus” (mentioned in Objective 1.1) are two examples that  
38 have stimulated research by USGCRP scientists to improve understanding of their underlying  
39 mechanisms. The USGCRP’s ability to detect these phenomena reflects strong observing  
40 capabilities, but also its deep capacity to coordinate and combine research to improve  
41 understanding of the underlying physical processes leading to skillful models of the critical  
42 parameters. The improved mechanistic understanding of interconnected phenomena with different  
43 characteristic spatial and temporal scales then helps bridge scales leading to improvements in the  
44 global models. The USGCRP is capitalizing on improved observational assets and the detection  
45 and attribution techniques being developed in the science community, to build deeper  
46 understanding into the integrated modeling framework. It will also emphasize the use of new  
47 observational data and reanalyses (Objective 1.3) to improve model representations.

49 **Temporal Resolution.** Increased computational resources, observational assets, and deeper  
50 understanding of climate dynamics have led to the realistic possibility of an improved capability

1 to forecast Earth system anomalies from a few weeks to a few seasons ahead of time. The  
2 USGCRP is working to leverage improved understanding of key phenomenon and improved  
3 understanding to develop and test multi-model systems that explore forecasts for conditions such  
4 as drought, atmospheric rivers, and the El Niño-Southern Oscillation.

5  
6 **Earth and Human Systems.** The USGCRP efforts are beginning to enrich models that better  
7 capture both human and Earth system components. Recent progress is also motivated by  
8 mitigation actions domestically and internationally. New observations (such as for global carbon)  
9 and modeling efforts, to understand progress by nations reporting for [United Nations Framework](#)  
10 [Convention on Climate Change](#) (UNFCCC) requirements, are already improving modeling of  
11 carbon storage sinks and sources, which can be used to inform decision-making. The USGCRP  
12 agencies have continued to explore how to address the economic issues of mitigation in models  
13 (e.g. costs of impacts associated with not mitigating emissions) and build cohesive frameworks to  
14 explore economic costs within the context of the [CMIP5](#) ensemble<sup>4</sup>. The USGCRP will support  
15 efforts underway to advance energy and water sector models relevant to global change scenarios,  
16 analyze climate impacts on human systems under different RCP (Representative Concentration  
17 Pathways) scenarios, and build on work in behavioral modeling. Recent [USGCRP workshops](#) on  
18 demographic and land use scenarios are leading to efforts across agencies to align land use/land  
19 cover modeling efforts and deliver findings to decision makers. Another example of recent  
20 progress across the USGCRP is the collaboration between human health and climate science  
21 modeling evidenced in the recent draft for public comment of the forthcoming report [The Impacts](#)  
22 [of Climate Change on Human Health in the United States: A Scientific Assessment](#) that was  
23 developed as part of the sustained assessment.

## 24 25 **Navigating Challenges**

26 Clear progress has been made across the Federal modeling enterprise as the USGCRP adjusts to  
27 the changing landscape—from increasing computational capacity, to improved scientific  
28 understanding, to responding to startling new discoveries. Still, challenges remain to be navigated  
29 in the near-term. Fuller integration among models of human systems is needed to assess tradeoffs  
30 in many cross-sectoral areas, such as between energy, water, and land use. Other aspects of global  
31 change such as pollution and human population increase along with a changing climate. Coupling  
32 models of human systems (e.g., land-use change) and natural systems remains difficult, yet  
33 modeling advancements are needed to improve the understanding of multi-dimensional  
34 interactions within and between human and natural systems. For instance, USGCRP efforts to  
35 deepen the interplay between Earth System and Integrated Assessment Model communities are  
36 underway to better frame the decision space for mitigation and adaptation. The community is also  
37 challenged to support the numerous MIP activities, including coordinating with international  
38 efforts for the forthcoming Intergovernmental Panel on Climate Change (IPCC) Sixth Assessment  
39 Report. Improved characterization of uncertainty for decision-making calls for increasing the  
40 transparency of model assumptions, enhancing model reproducibility, and developing a capacity  
41 to characterize model integrity. Decision-makers are demanding clear guidance on best practices  
42 for use of climate model outputs, such as downscaled climate data, requiring USGCRP leadership  
43 in clarifying how to scientifically assess Atmosphere-Ocean General Circulation Models and the  
44 quality of downscaling techniques.

45  
46  
47  

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<sup>4</sup> World Climate Research Program’s Coupled Model Intercomparison Project

## Objective 1.5: Information Management and Sharing

### Maintaining Directions

Since 2012, there have been continual increases in storage, availability, volume, and variety of global change data. Simultaneously, curation methods and practices have improved and the USGCRP agencies have continued to build capacity to store and serve global change data. Most of these data are now available online, and web-based services allow researchers, decision makers, and other users to obtain data tailored to their needs. The USGCRP agencies will continue to support improvements to curation methods and practices to enhance scientific investigations and transparent information sharing consistent with the [Information Quality Act](#), emphasizing a “high degree of transparency about data and methods to facilitate reproducibility of disseminated scientific information.”

The USGCRP agencies have continued to integrate across networks to provide improved access and interoperability, a process greatly enhanced by the Climate Data and Tools effort (*see “Climate Data and Tools (CDAT)”*).

Topic-specific portals bring together information from multiple agencies, as well as from non-Federal sources, to address important community-specific needs such as drought or sea level rise. These efforts demonstrate how improved data access and interoperability enable communities to adapt to climate change challenges. These Federal efforts complement and enable regional and local efforts to understand and address current and future global change impacts.

The USGCRP will continue to provide integrated knowledge to stakeholders. Agency portals will continue to provide information in multiple data formats for both science and non-science stakeholders. Users will continue to have the ability to customize information to their needs by putting more emphasis on application rather than data pre-processing. The emergence of multi-agency data portals and cross-publishing of datasets from multiple portals will foster the development of tools that tap into common data sources for stakeholder convenience.

Additionally, interactive web-based maps will continue to provide visualization capabilities that do not require end-user processing.

### Building on Progress

**Data Volume.** Technological advances continue to increase the ability to capture, aggregate, and process an ever-greater volume and variety of data. The USGCRP agencies will continue to take the lead in addressing this growing data volume challenge by maintaining, expanding, and evaluating existing collaborative, virtual data sharing environments and portals. New and innovative ways to do so, such as data alliances, partnerships, and research agreements, have made large collections of global change and earth science data from the USGCRP agencies available through cloud computing environments. Computational environments that can efficiently process big data volumes with high input and output demands are critical for reprocessing large data sets for multi-sensor observing systems. Such reprocessing is a key to the

#### Climate Data and Tools (CDAT)

Launched in 2014 in support of the President’s Climate Action Plan, the [Climate Data Initiative \(CDI\)](#) and the [Climate Resilience Toolkit \(CRT\)](#) are overseen by the Climate Data and Tools (CDAT) Interagency Working Group of the President’s Council on Climate Preparedness and Resilience. USGCRP agencies participate on the CDAT Working Group, help lead the development efforts and contribute data and tools to both CDI and the CRT.

1 seamless integration of observing system data sets with minimum time-dependent biases for  
2 comprehensive monitoring of the Earth’s changing environment.

3  
4 **Enhanced Data Discoverability, Integration, and Interoperability.** The USGCRP is building  
5 on advances in information management and sharing, including the Global Change Information  
6 System (GCIS) to increase scientific data discoverability, integration, and interoperability. GCIS  
7 is a USGCRP developed open-source web-based resource that provides structured links between  
8 global change information resources. Following the initial release of GCIS in support of the  
9 NCA3 and the USGCRP web site GlobalChange.gov in May 2014, the structured provenance  
10 data in GCIS has been used by the global change community as a resource to understand how  
11 data and resources are connected. The GCIS is supporting the development of The Impacts of  
12 Climate Change on Human Health in the United States: A Scientific Assessment and is key  
13 foundational infrastructure for the Sustained NCA, including a climate change indicators pilot  
14 (Goal 3).

15  
16 The USGCRP member-agency efforts are improving discoverability of global change data and  
17 the integration and interoperability of data management systems through the use of advanced  
18 technological and computational capabilities (e.g., EarthCube geoscience data management and  
19 access cyber-infrastructure). The USGCRP efforts to improve discoverability and usability of  
20 earth observations data held by its member agencies require coordinating assessments, data  
21 management, and planning across the agencies, and fostering international collaboration. The  
22 Program will continue to promote this coordination and build upon existing efforts. These  
23 include the draft Common Framework for Earth Observations Data (CFEOD) by the U.S. Group  
24 on Earth Observations (USGEO), and work being done under the Big Earth Data Initiative  
25 (BEDI) to enhance discoverability and interoperability of Federal Earth observations, data, and  
26 information products.

27  
28 **Extending GCIS.** Extending GCIS beyond assessments into other areas of the Program will help  
29 tie various agency efforts together. In particular, the USGCRP member agencies are developing  
30 databases of stakeholder needs and details of their adaptation and mitigation projects, efforts,  
31 experiences, and best practices to support decision-making. GCIS will be further developed to  
32 allow users to access this information from a central site, linking multiple agencies and tracing  
33 the connections from observations, models, and research to decisions.

### 34 35 **Navigating Challenges**

36 There has been significant progress in data collection methodology documentation and agency  
37 metadata practices that support credible science, enhance reproducibility, and enable  
38 discoverability. However, further improvements are needed, such as standard, adequate citation  
39 of datasets in peer-reviewed publications. Efforts are underway in the science community to  
40 facilitate complete traceability and reproducibility of scientific articles. Owing to a lack of  
41 widespread consistency on best practices, datasets are often insufficiently cited and made  
42 available. Data management plans, may be incomplete and lack incentives for full  
43 implementation. The USGCRP agencies will continue to work with their internal and externally  
44 funded scientists to share best practices and motivate compliance with agency data policies.

45  
46 Progress has been made toward standards (e.g., the Administration mandate on machine-readable  
47 data formats), but further work is needed to create a culture of data identification featuring  
48 persistent, resolvable identifiers and documentation, with machine-readable metadata. The  
49 USGCRP will continue to demonstrate the value of metadata development and documentation,  
50 encourage scientists to comply with existing policies, and work with universities, journal

1 publishers, and data archives to facilitate these efforts. To encourage traceability, the USGCRP  
2 agencies will continue to develop better practices of documentation and identifier creation for  
3 datasets.

4  
5 Looking forward, the USGCRP must leverage high capacity and cloud computing to continue to  
6 serve global change observation and modeling data. Cloud computing can help address the  
7 computational needs of model downscaling and the ability to consider vast amounts of  
8 observational data (physical, biological, economic, and social) alongside model data (*see Section*  
9 *1.4*). Trends in high capacity and cloud computing are increasingly leveraged by individual  
10 USGCRP agencies, but additional coordination is needed for more efficient integration of  
11 individual cloud initiatives and better identification of data user demand.

12  
13 The aforementioned challenges are heightened by a reach beyond the traditional bounds of  
14 information sharing and management, created by the integrative, complex global change research  
15 that the USGCRP pursues. Increasingly, global-scale challenges call for integrating social and  
16 economic data into the Program’s analyses and models. This integration requires careful  
17 consideration of privacy and data access issues inherent in social science and economic data, as  
18 well as the technical and science challenges surrounding the variety of data and metadata formats  
19 and requirements. Integration solutions must combine scientific and technical innovations, careful  
20 and nuanced understanding of the linkages between the data, and comprehensive and sound  
21 policies around data access, privacy, security, and management.

## 22 23 **Goals 2, 3, 4: Making Science Actionable and Accessible**

24  
25 Goals 2, 3, and 4 of the 2012–2021  
26 Strategic Plan describe a cohesive and  
27 complementary set of philosophies and  
28 activities focused on making USGCRP’s  
29 science easily accessible and useful to a  
30 wide range of decision makers for their  
31 consideration in determining potential  
32 actions (here called “actionable science”).  
33 The Strategic Plan remains the guiding  
34 blueprint for USGCRP; this Update  
35 highlights selected areas where significant  
36 progress has been made, and discusses  
37 how the Program will build on progress  
38 and navigate challenges.

39  
40 Progress in these three goals relies on the  
41 strength of the USGCRP’s science, which  
42 provides the essential basis for translating  
43 science to reach decision makers and citizens. The Program’s work in these three goal areas  
44 benefits from continuous connection with Goal 1 as the USGCRP seeks both to improve the  
45 utility of knowledge gained from fundamental research and to use lessons from these newer goals  
46 to inform research priorities. Advances in information management have also been critical to  
47 success in these three goals. For example, new web technologies allow open sharing of climate  
48 science information and tools, traceability of scientific data, and connections to related resources  
49 at scales, or with detail, that decision makers can use. Finally, engagement of stakeholders is

### **USGCRP Goals for Making Science Actionable and Accessible**

**Goal 2. Inform Decisions:** Provide the scientific basis to inform and enable timely decisions on adaptation and mitigation.

**Goal 3. Conduct Sustained Assessments:** Build sustained assessment capacity that improves the Nation’s ability to understand, anticipate and respond to global change impacts and vulnerabilities.

**Goal 4. Communicate and Educate:** Advance communications and education to broaden public understanding of global change and develop the scientific workforce of the future.

1 critical to accomplishments under these three goals. Engagement allows the Program to  
2 understand potential user needs, but also provides users with the transparency and validity they  
3 need to trust the USGCRP's climate science.

4  
5 These goals act together to: help the USCGRP to continuously identify needs for science,  
6 capacity-building (e.g., science translation, training, and education) and communications; provide  
7 relevant, up-to-date information to decision makers; improve the Nation's ability to anticipate and  
8 respond to global changes; and evaluate success in providing truly useful information that meets  
9 users' needs. Achievements in these three goals often use many of the same processes and tools,  
10 and result in similar outcomes. For example, products of the sustained assessment, especially  
11 NCA3, have been used for communication about climate impacts, education about risk  
12 management, and have been adapted to inform a wide range of decision-making processes. For  
13 that reason, this Update treats these three goals as a set, similar to the way objectives under Goal  
14 1 are discussed.

15  
16 Several significant changes have affected the USGCRP's sphere of work since the release of the  
17 Strategic Plan. The development and May 2014 release of the [NCA3](#) provided an unprecedented  
18 opportunity to communicate about climate science and impacts, as did the release of the IPCC  
19 Fifth Assessment reports, in which the USGCRP participated. They also created demand for  
20 ongoing assessment activities, capacity, and tools. The communication and engagement  
21 conducted around the reports engendered a Federal infrastructure for outreach that can be adapted  
22 and expanded for new products and emerging climate issues. Similarly, the announcement of the  
23 [President's Climate Action Plan](#) (PCAP) in June 2013 and related policies encouraging domestic  
24 and international response to climate change have prompted an increased emphasis on research  
25 and communication around climate response strategies, and created strong agency needs for  
26 climate information, training, and development of risk assessment capabilities. See, for example,  
27 Executive Orders [13653](#) and [13677](#); [Recommendations](#) of the State, Local, Tribal Task Force;  
28 new [greenhouse gas \(GHG\) reduction targets](#) and [methane reduction strategies](#). Actions in  
29 response to these announcements also highlighted the importance of regional collaboration and  
30 increased the demand for assessment and decision support products at sub-national scales.

31  
32 In general, there has been a marked increase in demand for climate science, including science  
33 translation, downscaled information, climate information in risk-based frameworks, training and  
34 guidance (e.g., resilience exercises), and monitoring and evaluation of response effectiveness.  
35 The increase in demand presents opportunities to expand messages and reach new audiences,  
36 while also presenting the challenge of defining the USGCRP's role in keeping up with a large and  
37 diverse set of new information needs. In addition, there are opportunities to deliver information  
38 on a variety of time and distance scales, in more coordinated ways; they also presents challenges  
39 with articulating the suitability of various climate information products for different decision  
40 needs. Recent extreme events have been one driver of the increased demand for translated science  
41 information using USGCRP recent science advances on the relationship between climate change  
42 and extreme events (Objective 1.1) to communicate with the public. Extreme events have also  
43 provided effective focal points for decision support activities such as the development of a sea  
44 level rise projection tool in the wake of Superstorm Sandy.

45

## 1 Goal 2: Inform Decisions

**Goal 2. Inform Decisions:** Provide the scientific basis to inform and enable timely decisions on adaptation and mitigation.

- **Objective 2.1. Inform Adaptation Decisions:** Improve the deployment and accessibility of science to inform adaptation decisions.
- **Objective 2.2. Inform Mitigation Decisions:** Improve the deployment and accessibility of science to inform decisions on mitigation and the mitigation-adaptation interface.
- **Objective 2.3. Enhance Global Change Information:** Develop the tools and scientific basis to enable an integrated system of global change information, informed by sustained, relevant, and timely data to support decision-making.

2  
3 In the face of a changing climate, the USGCRP is linking decision makers with resources and  
4 experts in areas such as ecosystem adaptation, sustainable water resources and utilities, improved  
5 public health, and other societal goals. The USGCRP agencies are implementing the [President's](#)  
6 [Climate Action Plan](#) and the 2014 [Federal Agency Climate Change Adaptation Plans](#) while  
7 assessing economic, cultural, and natural resource vulnerabilities to climate change both  
8 domestically and internationally. Agencies are using resources such as the [NCA3](#) (with data  
9 provided through the [GCIS](#)), the [Climate Data Initiative](#), [Climate Resilience Toolkit](#), the [IPCC](#)  
10 [Fifth Assessment Report \(AR5\)](#), and the [USGCRP Federal Adaptation Resource Library](#). Because  
11 decisions about climate preparedness and adaptation are made at all spatial scales, from local to  
12 international, the USGCRP agencies are delivering decision support that is aligned with a range  
13 of scales. Such decision support is accomplished through sustained Federal coordination of  
14 international partnerships, Federal communities of practice, and regional climate science centers  
15 that serve a range of sectors at the community-level. Recent efforts include programs and  
16 activities that equip regions and states with climate information and tools specific to their needs.  
17 These resources illustrate observed climate trends and likely future conditions that will facilitate  
18 climate preparedness and resilience. In addition, local and community-scale information and tools  
19 are increasingly being provided by other governmental and private sector organizations that also  
20 use USGCRP information, such as the NCA3. Identifying where climate impacts may worsen or  
21 improve existing stressors in their regions helps communities integrate climate change into their  
22 risk management practices. Since the release of the 2012 Strategic Plan, there has been increasing  
23 demand for science translation, downscaled information for decision-making, decision support  
24 tools, training and guidance, and monitoring and evaluation of the effectiveness of strategies and  
25 research.

### 26 Maintaining Directions

27 The USGCRP will continue to engage with decision makers to understand their research and  
28 information needs (*see also Goals 3 and 4*), and to identify and deliver actionable science to users  
29 to help inform adaptation and mitigation decisions. This includes the continued collection,  
30 delivery, and translation of data and information resources at various spatial and temporal scales.  
31 It also includes working with other governmental and private sector entities to help support  
32 various types of decision makers in both the public and private sectors (e.g., resource managers,  
33 engineers, healthcare professionals, insurance agents, state and local officials, etc.) on the  
34 selection and application of science for adaptation and mitigation responses. The USGCRP  
35 agencies can provide guidance on how to assess the certainty and reliability of available data, as  
36 well as how to interpret and use climate science and information. They also can advance  
37 innovative data sharing and information exchange approaches (e.g., co-production of research and  
38

1 knowledge, citizen science, participatory scenario planning, etc.) to facilitate the continued  
2 development of user-driven science.

### 4 **Building on Progress**

5 The USGCRP will continue to advance the Strategic Plan, including in the areas below.

7 **Decision-Scale Knowledge.** The USGCRP directly, or through collaborations, will support  
8 research, collaboration, data sharing, and knowledge exchange on temporal and spatial scales of  
9 decision-making ranging from years to decades, from a national to a local community-level.  
10 Examples of such efforts include the collaboration with the Federal Emergency Management  
11 Agency (FEMA) on Climate Change Preparedness and Resilience Exercises for the Houston-  
12 Galveston Region, using information from NCA3, and a FEMA-led effort involving USGCRP  
13 agencies and staff to develop the Sea Level Rise Tool for Sandy Recovery. It will use effective  
14 practices, lessons learned, and approaches captured from evaluation of adaptation and mitigation  
15 actions, including the co-benefits and synergies between them (Objective 1.2), to inform more  
16 durable actions at multiple scales. Doing so will enable flexible and responsive management  
17 approaches, and will facilitate identification of potential areas of improved collaboration between  
18 the public and private sector. It will be important for the USGCRP to define boundaries between  
19 what the private sector and the Federal Government can and should, respectively, provide. No  
20 single entity can address this issue independently; collaboration can encourage a “whole  
21 community” approach to tackling the challenges and opportunities that continue to emerge in the  
22 face of a changing climate. As part of this effort, the USGCRP will use its adaptation resources  
23 and capabilities to support climate education.

25 **Integration of Social and Behavioral Sciences.** USGCRP and its member agencies participate  
26 in a number of efforts to develop resources and tools for adaptation to climate change and its  
27 impacts. Increasingly, these efforts are incorporating social science perspectives (e.g. the Social  
28 Vulnerability Index) and combining climate science and demographics in ways that allow the  
29 user to customize data sets and visualizations to their topic and location of interest (see for  
30 example, the Climate Explorer or Climate Resilience Toolkit). USGCRP will continue to support  
31 and prioritize such efforts, and to explore emerging opportunities to better integrate social  
32 sciences into its decision support portfolios

34 **Supporting Agency Adaptation Planning.** The USGCRP will provide expanded support for  
35 agencies to meet climate policies through the utilization of actionable science, including analysis  
36 of collective agency science needs for their adaptation planning. This will include supporting  
37 agencies as they work to fulfill requirements related to adaptation and resilience outlined in recent  
38 Executive Orders 13953 (*Preparing the United States for the Impacts of Climate Change*) and  
39 13693 (*Planning for Federal Sustainability in the Next Decade*). The Program and its member  
40 agencies will identify common research and information needs specified in Federal Agency  
41 Climate Change Adaptation Plans, and continue to expand efforts to fulfill those needs. Notable  
42 work around this includes the Climate Explorer (as part of the Climate Resilience Toolkit) and  
43 the Regional Climate Change Preparedness and Resilience Exercises for Texas (Houston-  
44 Galveston) and Colorado.

46 **Science Translation.** In order to build on progress already made through its Inform Decisions  
47 portfolio, the USGCRP will identify components, characteristics, and metrics of successful  
48 science translation, and implement effective practices for enhancing and mainstreaming  
49 translational capacity. To extend translational capabilities, the USGCRP will provide guidance on

1 scales and certainty in interpreting climate projections for effective framing and decision-making  
2 for specific audiences (such as the Regional Climate Scenario Summaries).  
3

#### 4 **Navigating Challenges**

5 There are challenges in the Inform Decisions portfolio that the USGCRP will need to navigate  
6 over the next few years. Central among these is the importance of analyzing climate change risks  
7 and opportunities at the interface of climate and non-climate stressors (e.g., economic changes,  
8 land use concerns, national security, sector-specific decisions, etc.). To address climate change as  
9 a “threat multiplier,” for example, the Program will need to view Earth and human system as a  
10 whole rather than by individual sectors or entities. This holistic approach helps to illustrate how  
11 climate change can amplify existing threats, stressors, or hazards (e.g., instability from large scale  
12 human migration, public health, hazardous chemical spills, or ocean acidification), enabling the  
13 identification of co-benefits and conflicts between various strategies to enhance sustainability and  
14 resilience over time.  
15

16 Building from its interdisciplinary research efforts, the USGCRP will improve engagement  
17 between science producers and decision makers. Users are making decisions at various scales of  
18 management and planning, so it is important for the development of research to  
19 be framed, in part, by user needs. Through joint identification of research needs in targeted areas  
20 and joint development of knowledge (often called co-production), the Program can engage with  
21 users early in the production process, helping to define the scope of USGCRP products, as well as  
22 encourage the development of actionable science that is most relevant to decision makers and can  
23 be applied to address climate-related management challenges.  
24

25 Lastly, the USGCRP will support its member agencies in coordinating between Federal and  
26 regional levels. Research and engagement efforts at regional, state, and local levels to understand  
27 decision contexts, analyze risk, and collaborate with decision makers on adaptation options have  
28 grown in scope in recent years to meet rapidly rising demands by decision makers at these scales,  
29 with much work done at the regional climate centers and programs operated by the USGCRP  
30 agencies. The USGCRP will work to find a balanced approach between ensuring that the regional  
31 organizations are well informed of priorities and activities, and engaging them as appropriate,  
32 while recognizing that regions and states have the need to self-organize and develop networks and  
33 information exchanges that work for their particular needs and constituencies.  
34

## 1 Goal 3: Conduct Sustained Assessments

2 **Goal 3. Conduct Sustained Assessments:** Build sustained assessment capacity that improves the  
3 Nation’s ability to understand, anticipate, and respond to global change impacts and  
4 vulnerabilities.

- 5 • **Objective 3.1. Scientific Integration:** Integrate emerging scientific understanding of the  
6 integrated Earth system into assessments and identify critical gaps and limitations in  
7 scientific understanding.
- 8 • **Objective 3.2. Ongoing Capacity:** Strengthen and evolve ongoing capacity to conduct  
9 assessments with accessible, transparent, and consistent processes and broad participation  
10 of stakeholders across regions and sectors.
- 11 • **Objective 3.3. Inform Responses:** Inform responses to global change with accurate,  
12 authoritative, and timely information that is accessible to multiple audiences in multiple  
13 formats.
- 14 • **Objective 3.4. Evaluate Progress:** Ensure ongoing evaluation of assessment processes and  
15 products, and incorporate the findings into an adaptive response for systemic  
16 improvement.

17 The urgent need for timely information is paired with the growing recognition of how a changing  
18 climate affects a multiplicity of decisions. The sustained assessment process is intended to  
19 provide decision-makers with more timely, concise, and useful information distilled from  
20 scientific research. This process includes ongoing, extensive engagement with public and private  
21 partners, and targeted, scientifically rigorous reports that address concerns in a timely fashion. As  
22 required by the GCRA, the process also supports quadrennial reports, such as the NCA3 and the  
23 upcoming fourth NCA, as well as international collaborations.

### 25 Maintaining Directions

26 The Program has made dramatic progress in conducting assessments over the recent past and  
27 continues to strengthen implementation of the sustained assessment process, based on principles  
28 in the Strategic Plan. The USGCRP will maintain the strongest elements of the successful  
29 approach built around methods developed for the NCA3 and IPCC. This process has already  
30 supported several ongoing assessment activities and will benefit the USGCRP’s involvement in a  
31 range of national and international climate assessments, such as on biodiversity and ecosystems  
32 and ozone. The USGCRP will continue to participate in international assessments, including  
33 planning for the IPCC Sixth Assessment Report.

### 35 Building on Progress

36 The USGCRP will continue to advance the Strategic Plan, including in areas highlighted below.

37  
38 **Sustained Assessment.** The success of the NCA3 and its procedures provides a strong platform  
39 on which to build a sustained assessment process that shifts focus from the single end-product,  
40 such as a comprehensive assessment report, to delivering multiple products to meet the decision-  
41 making needs of diverse groups of readership. These products, which include but are not limited  
42 to quadrennial NCAs, will be produced sequentially to draw on one another as appropriate.  
43 Furthermore, these products will sustain momentum generated by the NCA3 while also  
44 responding to the demand for more information and knowledge about climate impacts and  
45 adaptation options, recognizing the demands on the participating agencies in producing these  
46 products for the Nation. The USGCRP is developing a dynamic and adaptive framework for

1 sustained assessment that will provide projections and scenarios that can be used for assessing  
2 climate risk and impacts in the context of multiple stressors, moving beyond those currently  
3 available. Such a framework will also help identify research needs for incorporation in USGCRP  
4 science prioritization and planning.

5  
6 **Sustained Assessment Reports.** Where urgent needs exist to assess the country’s state of  
7 knowledge (e.g., changing patterns of weather extremes, including drought) or where there is an  
8 emerging topic of interest with a sufficient body of science, the USGCRP will promote synthesis  
9 of new information and insights as they emerge, without waiting for the next quadrennial report.  
10 These efforts will strengthen and evolve through the USGCRP’s current capacity to conduct such  
11 interim assessments. Furthermore, the consistency of the transparent development and  
12 engagement processes developed as part of the NCA3 leverage protocols and innovations  
13 developed over the past few years. A strong example of this is the use of traceable accounts, or  
14 links that distill science findings to the underlying publications and datasets they come from,  
15 within the GCIS. These efforts increase transparency, communicate confidence levels, and  
16 provide enhanced discoverability of the most relevant information for a given need.

17  
18 **Tools for Sharing Assessment Findings.** Since the release of the 2012–2021 Strategic Plan, the  
19 USGCRP has built a cadre of powerful tools that greatly increase assessment capacity, provide  
20 efficient and effective support for assessment processes and products, and make assessment  
21 products more accessible and useful to decision makers and citizens. The on-going development  
22 of such tools is a key aspect of this Goal, and the NCA3’s innovative website’s visibility,  
23 traceability, and content are models for communicating effectively across the Federal  
24 Government and beyond. The USGCRP’s Global Change Information System (GCIS) improves  
25 information content, transparency, and traceability across USGCRP reports, including the  
26 upcoming report on climate change and human health. The USGCRP’s Review and Comment  
27 System, used now for multiple national and international assessments, streamlines widespread  
28 distribution, review, and comment collection for global change reports and assessments. Website  
29 analytics provide insight into stakeholder interest and constitute one avenue for program  
30 evaluation. The USGCRP will continue to build these tools and make them available across the  
31 Federal Government to improve the Nation’s ability to inform responses to climate change and  
32 build capacity for scientific assessments and information sharing.

33  
34 **Stakeholder Engagement.** Another key aspect of building assessment capacity and informing  
35 responses is connecting with stakeholders at all scales of government and organizations, as well  
36 as with individuals. The USGCRP has fostered an innovative platform—NCAnet—for  
37 collaboration that identifies new resources and capacity to enable complementary climate  
38 assessment efforts outside the Federal Government. This self-assembled network is immensely  
39 valuable for the broad dissemination of USGCRP products by harnessing the power of existing  
40 networks of which some NCAnet participants are partners, such as non-governmental  
41 organizations and faith groups. The USGCRP will continue to support this approach to co-  
42 produce information through sustained interaction via various affinity groups that form amongst  
43 the participants. The most recent groups focus on economic valuation of climate change impacts  
44 and the use of climate scenarios to understand how future conditions might plausibly evolve  
45 under a range of policy decisions. More robust and regular engagement between scientists and  
46 stakeholders through sustained assessment strengthens the ability of the United States to respond  
47 to the challenges of climate and global change.

48  
49 **Scenario Development and Use.** The USGCRP has identified the need for a systematic approach  
50 to scenarios, encompassing climate, land use and land cover change, population and  
51 demographics, and other key climate-related drivers of global change impacts, to support the

1 sustained assessment enterprise and its emphasis on decision support. Consistent, informative sets  
2 of scenarios that address key areas of need, such as regionally specific information and impacts-  
3 relevant metrics such as changing characteristics of extreme events, can both support risk  
4 assessment and decision-making and identify scientific gaps in need of future research,  
5 leveraging the full capabilities of the USGCRP modeling enterprise (*see Models for Decision-*  
6 *Making, p. 19*). Key tasks include identifying products (e.g., downscaled projections, contextual  
7 framing) and their features (e.g., spatial and temporal scales, variables of interest, uncertainty), as  
8 well as strategic and implementation guidance for use within research, assessment, and decision  
9 communities, including mechanisms for access and opportunities for users to engage in product  
10 development and use.

11  
12 **Indicators Pilot System.** The USGCRP recently launched a pilot indicators system, as called for  
13 in the Strategic Plan. Indicators are variables, typically constructed from long time-series  
14 observations that can be used to measure the status or trend of a system, point out vulnerabilities,  
15 and inform decision-making at local, state, and national levels. The pilot, available now to all,  
16 provides an initial set of indicators in a common format that is intended for use by non-  
17 specialists. It will also provide key data sets that will be used to support the Fourth National  
18 Climate Assessment (NCA4), and will be expanded over time. It aims to go beyond documenting  
19 climate change to encompass climate impacts, vulnerabilities, and responses. It will leverage and  
20 build on existing indicator efforts by integrating data from Federal agencies, non-governmental  
21 organizations, academia, and the private sector. The indicators pilot and its future developments  
22 are intended to support planning and decision-making, with a broader range of indicators  
23 extending to climate vulnerabilities and preparedness.

24  
25 **Integrating Social Sciences.** The USGCRP's Social Sciences Coordinating Committee (SSCC)  
26 is providing specific recommendations to the Program on ways to better incorporate social  
27 sciences in the next NCA. The group analyzed the previous NCA to find good examples of  
28 inclusion of social sciences, as well as areas where social sciences could have improved the report  
29 from the perspective of science, research, communication, or usefulness to readers. The group's  
30 ideas for the next report include everything from new topics and the way to structure chapters, to  
31 best practices for representing social science inputs, such as economic valuation of climate  
32 change impacts. In spring 2016, the SSCC also plans to convene a workshop involving several  
33 social science professional associations, together with USGCRP staff and affiliated Federal  
34 researchers and program managers. Drawing on current research perspectives from several social  
35 science disciplines, the objective is to identify specific, implementable actions that the USGCRP  
36 or its member agencies could take to enhance the effectiveness of Federal climate change  
37 activities.

## 38 39 **Navigating Challenges**

40 Despite strong progress towards implementing the objectives of this goal, challenges remain.  
41 Overall, the high expectations created by the success of the NCA3 process require the USGCRP  
42 to balance resources and effectively leverage Federal capacity, while building on grassroots  
43 enthusiasm. Recent Executive Orders directed agencies to integrate climate into their operations  
44 and decisions based on the results of the quadrennial NCA reports. However, embedding climate  
45 risk assessment and adaptation responses into Federal agency planning have greatly increased the  
46 need for the USGCRP to foster coordination and cooperation around climate issues. To deliver  
47 appropriate support, the USGCRP will need to better define key aspects of the sustained  
48 assessment process and products that can meet agency needs while managing expectations.  
49 Utilizing the new Federal Advisory Committee for Sustained Assessment, leveraging engagement

1 activities such as NCAnet, and active outreach to key stakeholders, are required to address this  
2 challenge.

3  
4 The USGCRP needs to continue to share its assessment capabilities and technical expertise with  
5 domestic and international partners to foster global capacity under the Strategic Plan (Goal 4).  
6 Regional assessments, such as those in collaboration with the Arctic Council, support for other  
7 national assessments such as in India, thematic assessments such as for ozone, and the next IPCC  
8 assessment, are important endeavors, and will require careful consideration and marshaling of  
9 USGCRP resources.

10  
11 Ensuring ongoing evaluation of assessment processes and products, and incorporating the  
12 findings into an adaptive response for systemic improvement requires defining and measuring  
13 metrics of success. This remains a research issue that the USGCRP is working with the National  
14 Academies of Sciences, Engineering and Medicine’s Committee to Advise USGCRP to address.  
15 Incorporating risk-based framing into assessments more comprehensively over time will require  
16 providing guidance on the consistent use of recent research and approaches. USGCRP will build  
17 on agency efforts to apply risk framing and climate information in a consistent framework, and  
18 will embed those efforts into sustained assessment activities and reports.

## 19 20 **Goal 4: Communicate and Educate**

**Goal 4. Communicate and Educate:** Advance communications and education to broaden public understanding of global change and develop the scientific workforce of the future.

- **Objective 4.1. Strengthen Communication and Education Research:** Strengthen the effectiveness of global change communication and education research to enhance practices.
- **Objective 4.2. Reach Diverse Audiences:** Enhance existing and employ emerging tools and resources to inform and educate effectively, providing for information flow in multiple directions.
- **Objective 4.3. Increase Engagement:** Establish effective and sustained engagement to enable a responsive and wholly integrated Program.
- **Objective 4.4. Cultivate Scientific Workforce:** Cultivate a capable, diverse scientific workforce that is knowledgeable about global change.

21  
22 Goal 4 seeks to foster greater public understanding of science through information dissemination  
23 and to gain greater awareness of the public’s science and information needs through engagement  
24 and dialogue. Communication, education, and engagement are essential tools for achieving the  
25 objectives outlined in the three other goals of the 2012–2021 Strategic Plan. Like many of the  
26 activities conducted in support of the Strategic Plan, agencies’ communication, education, and  
27 engagement efforts are often coordinated through interagency working groups and other  
28 collaborations under the flag of the USGCRP, but with much of the implementation carried out  
29 by the agencies. In some cases, especially when communication, education, and engagement  
30 efforts are focused on primarily interagency product like the National Climate Assessment, the  
31 USGCRP takes a lead role in developing and implementing products and activities that are  
32 disseminated through the Program and individual agencies.

### 33 34 **Maintaining Directions**

35 The USGCRP has made significant progress on communicating and educating about interagency  
36 global change research priorities, scientific assessments, and activities. Areas where the Program

1 will maintain its direction include coordinating education research investments and making  
2 research results more accessible via the Education Interagency Working Group; supporting  
3 forums for dialog, including USGCRP-focused communities of practice like [NCAnet](#); and  
4 participating in Federal and non-Federal communities of practice that focus on communication,  
5 education, and engagement. Another important direction is engaging stakeholders in the scientific  
6 assessment process through calls for public comment on draft materials (e.g. draft NCA3, draft  
7 report on climate change and human health), in-person and virtual public forums, and requests for  
8 information relevant to emerging activities such as the sustained assessment process. Yet another  
9 important area via the USGCRP member agencies is providing Federal grants and other resources  
10 that build climate literacy by supporting networks of scientists, educators, and other professionals  
11 involved in strengthening climate literacy within disciplines and among the general public.  
12 Specific efforts include assisting in the White House OSTP's [Climate Education and Literacy](#)  
13 [Initiative](#) (CELI), supporting the implementation of the climate-related National Academies  
14 Framework for Science Education and the resulting state education standards, and creating and  
15 participating in forums that deliver USGCRP research findings to educators. USGCRP member  
16 agencies continue to fund training for young scientists to improve abilities to evaluate,  
17 understand, interpret, and apply climate science.

## 18 **Building on Progress**

19 Through the USGCRP, Federal agencies collaborate on and coordinate a comprehensive strategy  
20 for climate and global change education, engagement, and communication that enhances the work  
21 of individual agencies. The Program will continue to leverage work done across its working  
22 groups, communities of practice, Federal-university networks, etc. to enhance dialogue and more  
23 effectively reach decision makers and key stakeholders. The USGCRP will build on this progress  
24 in a number of ways, including those highlighted below.

25  
26  
27 **Understanding Audiences and Creating Messages that Resonate.** Data from digital media  
28 (e.g., web traffic, social media tracking) and print orders can be used to explore which products  
29 and sections of products are seen and potentially used most often. By expanding the USGCRP  
30 research to more fully incorporate social and behavioral sciences, including through the Social  
31 Sciences Coordinating Committee, the Program can better understand behavioral responses to  
32 information provided to stakeholders about climate change and associated risks and opportunities.  
33 These results can be used to establish a knowledge base that relates to readers' past experiences,  
34 knowledge, and social context. This knowledge base can inform human responses to climate and  
35 global change through offering coordinated education, communication, and decision support  
36 programs, as well as other partnerships and collaborations. Such communications may include  
37 providing the science that specific sectors find most compelling, such as health considerations as  
38 a rationale for responding to climate change.

39  
40 **Building and Maintaining Communities of Practice, Partnerships, and Collaborations.**  
41 [NCAnet](#) has proven to be an effective means to engage with a variety of organizations, especially  
42 through the use of affinity groups that address particular topics of interest. Supporting additional  
43 affinity groups and encouraging existing and new [NCAnet](#) participants to engage with these  
44 groups can drive the development of activities and materials that use NCA3 and other USGCRP  
45 products. Moving beyond NCA, the USGCRP can also build or participate in communities of  
46 practice that focus on other areas of activity. Developing public-private collaborations and  
47 partnerships with educators, private industry, and researchers can increase the awareness and use  
48 of NCA findings and that of other USGCRP products, as well as the Climate Resilience Toolkit  
49 (initiated as part of the President's Climate Action Plan). Finally, leveraging the results of climate  
50 change education investments through stronger connections to, and closer collaboration with,

1 other Federal funders and the private philanthropic community can help operationalize projects  
2 that proved successful in the pilot phase.

3  
4 **Building Capacity to Use Scientific Information and Tools.** Through efforts like NCAnet and  
5 the interagency community working on the Climate Data Initiative and the Climate Resilience  
6 Toolkit (*see Climate Data and Tools (CDAT) box on p. 29*), the USGCRP can continue to  
7 facilitate discussions about how to engage with stakeholders and how to assess their needs for  
8 climate information and tools. The Program will continue to build scientific capacity by  
9 increasing awareness of these tools and integrating them into education and communication  
10 efforts targeting multiple audiences, and by fostering increased ability for people to understand  
11 and interpret climate science findings for their particular needs. For example, the USGCRP may  
12 facilitate discussions on efforts to enhance and complement Federal trainings for place-based  
13 educators with these tools. The Program has already demonstrated the ways in which new  
14 communication technologies can be deployed in developing, disseminating, refining, and using  
15 climate tools. Further learning from these will enrich future efforts.

16  
17 **Coordinating and Extending Citizen Science Opportunities.** An emerging opportunity is  
18 integrating data and information from new sources, including from citizen science and  
19 crowdsourcing, with Federal sources. The USGCRP is exploring these opportunities through  
20 participation in communities of practice such as the Federal Community of Practice on  
21 Crowdsourcing and Citizen Science and associated workshops on climate change indicators,  
22 health, and Earth observations. USGCRP's focus includes the use of citizen science as both a  
23 form of education and outreach, and as an approach that can support research and observing  
24 activities.

25  
26 **Training the Federal Workforce.** In response to Executive Orders and requests from a number  
27 of Federal agencies, the USGCRP is collaborating with agencies across the Federal Government  
28 to develop and provide training resources on climate change for a variety of fields.

## 30 Navigating Challenges

31 There are a number of areas related to communicating and educating where the USGCRP is  
32 facing challenges, some recognized in the Strategic Plan. Particular areas where the Program may  
33 consider focusing efforts include areas where progress has already been made, but challenges  
34 remain, as identified below.

35  
36 Coordinating, translating, synthesizing, and disseminating relevant communication research  
37 across the USGCRP can still be a challenge. Although the Strategic Plan noted the importance of  
38 this area, The Program does not have an active communication research-focused or broader  
39 communications interagency group, reflecting workload realities. Such a group could conduct a  
40 research needs assessment, identify and catalog relevant Federal and non-Federal communication  
41 research (using the Tri-Agency Climate Education (TrACE) catalog as a model), and translate  
42 and disseminate relevant research findings.

43  
44 The USGCRP agencies have limited understanding of the motivations, needs, and learning styles  
45 of diverse stakeholders relevant to climate change risks. A better understanding of these  
46 audiences, building on social science insights, is essential to providing information in ways that  
47 different audiences can use; this is key to building an informed citizenry and developing tools and  
48 resources related to communication, education, and engagement activities. Developing such an  
49 audience map is another area where coordination among agencies would benefit from a  
50 communication research interagency working group.

1 Foundational climate change knowledge and understanding of related effects on sectors, such as  
2 health, economy, agriculture, and disaster risk, is required for the workforce in an increasing  
3 number of economic sectors. As a result, efforts to build a diverse, scientifically-literate future  
4 workforce will require engaging under-represented groups to build the necessary knowledge and  
5 skills prior to college. Efforts to deepen science and climate literacy across higher education,  
6 including in community colleges and technical training programs, and in a wide array of  
7 disciplines, will require new translation for USGCRP research results to ensure appropriate use,  
8 as well as training in evaluating, understanding, interpreting and applying climate science. Many  
9 professional fields, such as architecture and planning, engineering, and law, include professional  
10 development and training requirements that could provide opportunities to build climate literacy  
11 through incorporating USGCRP research.  
12

13 For the past decade, the USGCRP agencies and non-Federal organizations have supported  
14 extensive efforts to implement climate change education, build public awareness of the impacts of  
15 climate change, and engage communities on this issue. These efforts are increasing the public's  
16 ability for social engagement around critical climate change issues, even in the midst of political  
17 and social barriers. Many such programs have achieved positive on-the-ground results around the  
18 country. However, challenges still exist in coordinating initiatives across various audiences,  
19 leveraging resources, and scaling best practices.  
20

DRAFT

# 1 Chapter IV: International Cooperation

2 Global change is, at its core, an issue that requires an international, coordinated response. The  
3 U.S. Congress recognized the importance of international cooperation and collaboration and  
4 codified it in the [Global Change Research Act of 1990 \(GCRA\)](#). Through international  
5 cooperation, the USGCRP and its member agencies are leveraging existing and emerging  
6 scientific knowledge to accomplish programmatic goals and strategic priorities.  
7

The Global Change Research Act mandates the USGCRP to do the following:

- Promote international, intergovernmental cooperation on global change research;
- Involve scientists and policymakers from developing nations in such cooperative global change research programs;
- Promote international efforts to provide technical and other assistance to developing nations which will facilitate improvements in their domestic standard of living while minimizing damage to the global or regional environment

8

## 9 The Changing Landscape

10 The landscape of international cooperation on global change research is undergoing  
11 transformational change, to which the USGCRP is in an excellent position to contribute and  
12 respond. There has been considerable progress in cultivating cross-disciplinary research  
13 collaborations towards a common goal of a sustainable and resilient world. This approach is most  
14 visible in the recent establishment of [Future Earth](#), a major international research platform that  
15 builds on more than two decades of successful international science collaborations such as the  
16 [International Programme of Biodiversity Science \(DIVERSITAS\)](#), the [International Geosphere-  
17 Biosphere Programme \(IGBP\)](#), the [International Human Dimensions Programme \(IHDP\)](#), and,  
18 the [World Climate Research Programme \(WCRP\)](#) —all four being international research  
19 organizations that USGCRP has supported and engaged in. The United States is serving as one of  
20 the five Future Earth global hubs, which provides the USGCRP and the broader research  
21 community with a unique opportunity to help shape and benefit from research advancements  
22 emerging from this integrated initiative.  
23

24 Several significant national and international research assessments have been completed since the  
25 USGCRP 2012–2021 Strategic Plan was released, including the [Intergovernmental Panel on  
26 Climate Change \(IPCC\) Fifth Assessment \(AR5\)](#) report, the forthcoming [United Nations World  
27 Ocean Assessment](#), and the [2014 World Meteorological Organization/United Nations  
28 Environment Programme Scientific Assessment of Ozone Depletion](#). These assessments review  
29 and synthesize the most current state of scientific knowledge on global change issues. The  
30 USGCRP experience in engaging with international research assessments has demonstrated that  
31 cutting edge science comes from a global. For international assessments to have credibility, and  
32 to ensure the best available expertise is utilized, they need involvement of, and leadership from,  
33 all countries.  
34

## 35 Maintaining Directions

36 As the USGCRP actively fosters inter- and trans-disciplinary, action-oriented science during this  
37 2012–2021 period, international cooperation is critical to entraining expertise and leveraging  
38 limited resources from around the world. The USGCRP's involvement in international global

1 change activities cuts across the breadth of the activities and advances all four goals of the  
2 Strategic Plan.

3  
4 **Advancing Science.** Since its inception, the USGCRP has invested and been involved in  
5 international global change research through WCRP, IGBP, IHDP, and DIVERSITAS programs,  
6 and the Earth System Science Partnership (ESSP). Member agencies continue to be actively  
7 involved in international scientific research efforts by establishing U.S. branches, providing  
8 representation to the appropriate steering committees and secretariats, or facilitating involvement  
9 in strategic planning. The USGCRP actively engages with international partners to ensure that  
10 cooperation on modeling continues to advance understanding of the climate system and providing  
11 information at scales relevant to decision-making. This is achieved through engagement with  
12 research initiatives such as WCRP, the Coupled Model Intercomparison Project (CMIP), and the  
13 Coordinated Regional Climate Downscaling Experiment (CORDEX), as well as data support  
14 accessibility services such as Earth System Grid Federation (ESGF). The United States continues  
15 to engage with various international observation networks, including but not limited to  
16 Committee on Earth Observation Satellites (CEOS), Group on Earth Observations (GEO), Global  
17 Climate Observations Systems (GCOS), Intergovernmental Oceanographic Commission (IOC),  
18 and the World Meteorological Organization (WMO). Such efforts provide the United States with  
19 the ability to coordinate resources with other countries and foster strategic planning for the  
20 establishment of Earth observations—both remote and non-satellite.

21  
22 **Inform Decisions.** The USGCRP will continue to work with partners to develop and enhance the  
23 capacity of researchers and decision makers in less-developed countries, promote global change  
24 research cooperation, and focus on efforts to improve early warning systems (including those for  
25 heat, famine, drought, and infectious disease surveillance) to help prepare for and prevent  
26 climate-related outbreaks and health emergencies. The USGCRP-supported SysTem for Analysis,  
27 Research, and Training (START) works in Africa and Asia to foster informed decision-making  
28 on global change. The Global Framework for Climate Services (GFCS) is a valuable partner of  
29 the USGCRP, as it provides an international mechanism to enhance the use of climate research  
30 across all time scales in decision-making at global, regional, and national levels. The USGCRP  
31 will continue promoting and fostering regional cooperation in global change research through  
32 partnerships with key regional institutions, such as the Inter-American Institute for Global  
33 Change Research (IAI) and the Asia-Pacific Network for Global Change Research (APN).

34  
35 **Conducting Sustained Assessments.** The USGCRP will continue to build on its extensive  
36 experience in contributing to global, regional, and thematic scientific assessments. The USGCRP  
37 has hosted a technical support unit for the last several IPCC assessment cycles, mobilizing the  
38 national research community to author and provide commentary for the IPCC and other  
39 assessments (e.g., World Ocean Assessment, Climate Action Reports). Research and researchers  
40 supported by USGCRP have also contributed to the annual Global Carbon Budget released by the  
41 Global Carbon Project over the last ten years, of which the USGCRP's U.S. Carbon Cycle  
42 Science Program is a major part. The USGCRP has been involved in thematic assessments, such  
43 as the Ozone Assessment, the Intergovernmental Platform on Biodiversity and Ecosystem  
44 Services, and the World Ocean Assessment. These efforts provide important information about  
45 the state of global environmental, social, and economic aspects. The USGCRP will continue to  
46 work with partners to identify themes, scope them, develop assessment processes, and mobilize  
47 the U.S. scientific community to draft and comment on these assessments. The USGCRP  
48 contributions to such regional and global scientific undertakings help inform the direction of the  
49 U.S. research community.

50

1 **Communicate and Educate.** An increasing number of fields, including healthcare, agriculture,  
2 emergency preparedness and response, and city and regional planning, require knowledge about  
3 climate change science and impacts. At the international scale, the USGCRP serves a critical role  
4 in communicating national actions on climate change by coordinating the United States input into  
5 the United Nations Framework Convention on Climate Change (UNFCCC) National  
6 Communication.

## 8 **Building on Progress**

9 **Increasing Global Access and Exchange of Data.** The global community is increasingly  
10 pursuing open data sharing policies to advance international scientific cooperation and  
11 innovation. This is evident through national-level initiatives as well as international efforts such  
12 as the G7 Open Data Charter, the Organisation of Economic Co-operation and Development  
13 (OECD) Open Government Data Project, the Global Earth Observing System of Systems Data  
14 Sharing Principles, the World Bank's Open Data Initiative, and the E-infrastructure project  
15 sponsored by the Belmont Forum. The United States and the USGCRP have always enacted and  
16 promoted open data sharing policies (e.g., WMO Resolution 40). This gradual shift in policy in  
17 other countries will benefit each U.S. research effort through expanded access to observation and  
18 monitoring data that improve models and predictions. As progress is being made around the  
19 exchange of physical and biological data, there is increasing attention being focused on the  
20 incorporation of socio-economic data in research efforts for global sustainability. This is an  
21 emerging area that the USGCRP will need to continue exploring through multilateral and bilateral  
22 partnerships.

24 **International Field Campaigns.** The USGCRP agencies and the scientists they fund participate  
25 in a number of international field campaigns to study climate-related issues. Multi-national  
26 cooperation allows for various combinations of satellite, land based, and airborne and marine  
27 platform observation to be combined for greater insight and to validate remote sensing  
28 observations (e.g. GOAmazon and validation of the Global Precipitation Measurement satellite).  
29 There is also increasing cooperation in providing international access to the field stations of  
30 multiple countries, particularly in remote areas with difficult access. The USGCRP agencies will  
31 continue to help develop and utilize these opportunities for strengthening scientific results and  
32 leveraging international investments.

34 **Advancing Activities in Specific Research Areas.** There are numerous research areas in which  
35 U.S. scientists and the USGCRP agencies cooperate internationally to leverage resources and  
36 achieve common science objectives. Informal cooperation among scientists of different countries  
37 occurs in virtually every area of USGCRP science. More formal relationships exist in areas such  
38 as climate variability and change (CLIVAR), global energy and water cycles (GEWEX), and  
39 numerous areas of carbon cycle studies (e.g., the Global Carbon Project and the North American  
40 Carbon Project (NACP)). The USGCRP will continue to build on long-standing facilitation and  
41 coordination efforts with global partnerships in key research areas.

43 **Role of USGCRP for Future IPCC Directions.** Having played a significant role in the  
44 successful IPCC Fifth Assessment Report cycle, the USGCRP—in close collaboration with the  
45 State Department, technical agencies and the U.S. non-Federal climate science community—will  
46 ensure that the United States continues to play a leadership role in the IPCC as it embarks upon  
47 its Sixth Assessment Report cycle (AR6). In 2016, IPCC will focus on initial scoping of the AR6  
48 products, including the first Special Report of the cycle. The USGCRP will continue to play a  
49 leading role for the United States in terms of soliciting authors.

1 **Leveraging and Building on Successful Domestic Efforts.** As a leader in global change  
2 research, the USGCRP has had a variety of successes that other governments and organizations  
3 are interested in duplicating for their national or organizational context. The National Climate  
4 Assessment (NCA), particularly the NCA3, captured national and global attention for its  
5 scientific rigor and topical comprehensiveness. Sharing the results and lessons learned, and  
6 providing technical assistance, where feasible, are opportunities the USGCRP will welcome. For  
7 example, the USGCRP is also starting to share its best practices and approaches to information  
8 technology with other countries, such as India, to support other national assessments. There is  
9 also emerging interest to expand sustained assessment efforts to include focused assessments in  
10 key regional trans-boundary areas such as the Arctic, which will support the U.S. Chairmanship  
11 of the Arctic Council, among other Arctic-related priorities for the United States and USGCRP.  
12

### 13 **Navigating Challenges**

14 International opportunities for the USGCRP to significantly leverage domestic investments in  
15 global change research and scientific collaboration include participation in joint research calls for  
16 proposals, such as the Belmont Forum’s Collaborative Research Actions. Beyond technical  
17 advancements in understanding the biophysical world, there is growing interest in cross-  
18 disciplinary collaboration among various stakeholders and disciplines on global change research  
19 that have not traditionally been engaged. For example, integrating and advancing social science  
20 research within the environmental context—a key goal of Future Earth—is a challenging but  
21 essential component of societally relevant global change research. While these new collaborators  
22 bring unique and valuable perspectives, as well as potential resources, an enhanced approach to  
23 research and funding mechanisms may be needed. One example of a growing need in the  
24 integration of social science and environment is a better understanding of the climate risks to  
25 cultural heritage. The Belmont Forum has been able to quickly adapt to accommodate growing  
26 interest and participation by partners. The USGCRP has been at the forefront in supporting recent  
27 success around the areas of identifying mechanisms for cooperation in multilateral research  
28 funding. This initial progress brings with it higher expectations and unique challenges in meeting  
29 those expectations.  
30

31 The GCRA mandates the provision of technical assistance to developing nations and engagement  
32 with developing nations in cooperative global research programs—within the context of  
33 “facilitating improvements in the domestic standard of living while minimizing damage to the  
34 global or regional environment.” The USGCRP will continue supporting broad initiatives that  
35 help fill this gap at regional and national levels, albeit considering which avenues it can most  
36 effectively provide technical assistance to developing nations given resource constraints. The  
37 USGCRP recognizes the benefits of research in the development context and the importance of  
38 sustained collaborations.  
39

40 The changing landscape of international cooperation is providing the USGCRP with opportunities  
41 to both benefit from and contribute to global change research advancements across the world.  
42 Building upon the progress made since 1989, both domestically and internationally, the USGCRP  
43 is in an excellent position to take advantage of these opportunities, advance its position as a  
44 leader in global change research, and continue to execute the vision of international cooperation  
45 laid out in the GCRA.  
46  
47

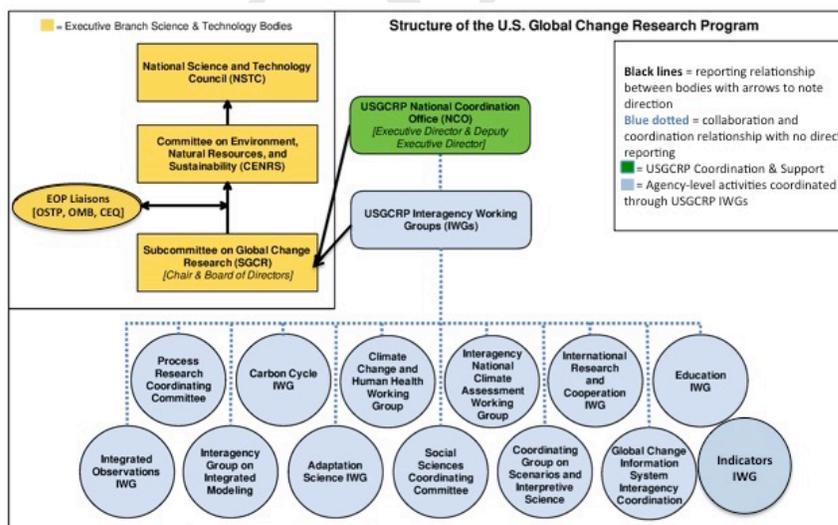
48

# Chapter V: Implementation Strategy

Since release of the Strategic Plan in 2012, the USGCRP has adopted new, and refined prior, approaches to its implementation, with a focus on both advancing fundamental science and fostering its utilization for decision-making. This chapter speaks to USGCRP governance and program coordination, program planning and implementation, and the role of collaborative relationships in accomplishing USGCRP goals. It also discusses the USGCRP’s sustained assessment process, initiated under the Strategic Plan, and its role as an important avenue for the Program in translating its science for decision makers, and incorporating decision maker needs into the USGCRP’s science planning and prioritization.

## USGCRP Governance and Program Coordination

The USGCRP is a confederation of the global change science arms of its 13 member departments and agencies (*see Chapter II*). Research and related activities carried out by the agencies in support of USGCRP are guided and overseen by the National Science and Technology Council’s (NSTC) Subcommittee on Global Change Research (SGCR), which is chartered under the Committee on Environment, Natural Resources, and Sustainability (CENRS). The SGCR membership is comprised of a Principal from each member agency, with liaisons to the Executive Office of the President’s Offices of Science and Technology Policy (OSTP) and Management and Budget (OMB), and the Council on Environmental Quality (*see “Structure of the U.S. Global Change Research Program” below*). The SGCR Chair is nominated from one of the USGCRP member agencies. USGCRP Executive and Deputy Executive Directors, Federal employees on detail to the NSTC and OSTP, are responsible for overseeing integration and planning activities of the USGCRP and the implementation of interagency efforts. In addition, they direct the activities of the National Coordination Office, which facilitates program integration and provides day-to-day coordination and support for the interagency activities of USGCRP. OSTP and the OMB work closely with the SGCR to establish research priorities and funding plans to ensure that the USGCRP’s work aligns with national priorities, reflects agency planning, and meets the requirements of the Global Change Research Act of 1990 (GCRA).



**Caption:** Overview of lines of reporting and collaboration for the Subcommittee on Global Change Research (SGCR), within the NSTC structure, and in guidance and oversight of USGCRP interagency activities. The Process Research Coordinating Committee integrates and guides the work of the Clouds-Chemistry-Aerosol Processes, Nitrogen Cycle, and Biodiversity & Ecosystems clusters.

The Interagency Working Groups (IWGs) are major vehicles for coordinating and implementing research and related activities across the agencies. All contribute to USGCRP strategic program

1 planning, share information and maintain cooperation across the agencies, and report on their  
2 activities to the SGCRC and the agencies. As appropriate to their particular area and the stage of  
3 their projects, the IWGs develop reports, products, and tools for national use; develop or  
4 capitalize on interagency research solicitations; host webinars and workshops; and publish  
5 scientific papers. Upon request, some interact with the Executive Office of the President in  
6 activities, such as national prioritization efforts, climate preparedness exercises, and data portal  
7 development. A subset of IWG activities may be seen in [Our Changing Planet](#).

8  
9 The figure “*Structure of the U.S. Global Change Research Program*” above shows how the  
10 family of USGCRP IWGs, some of which have been developed since 2012, bring together cross-  
11 agency expertise in areas of need identified in the Strategic Plan. Most IWGs have participation  
12 that extends beyond the USGCRP member agencies, thus enhancing wider cooperation within the  
13 Government. Many participate in Communities of Practice in their area. Communication and  
14 cooperation among IWGs and the SGCRC occur through a variety of mechanisms: IWG joint  
15 projects and planning; participation in developing the USGCRP annual interagency priorities;  
16 IWG co-chair workshops and an annual all-IWG meetings; and regular programmatic reporting.  
17 The SGCRC establishes interagency task teams as needed to scope potential new areas of USGCRP  
18 activity or to accomplish near term planning or tasks.

## 20 Program Planning and Implementation

### 22 Strategic Framework

23 Structured around the GCRA, the 2012–2021 Strategic Plan is the cornerstone of the USGCRP’s  
24 strategic planning, and its goals and objectives remain the guiding document for USGCRP  
25 priorities and activities. Triennial updates like this one draw from the Strategic Plan and provide a  
26 sharpened focus that helps guide the Program in the nearer term. Annual strategic planning (for  
27 interagency priorities planned two years in advance) and ongoing sustained assessment activities  
28 are other key elements of an integrated strategic framework for the USGCRP. The guidelines for  
29 implementing the Strategic Plan are  
30 detailed therein and briefly noted in  
31 “*USGCRP Implementation Guidelines*.”

32  
33 The USGCRP Interagency Priorities,  
34 shared annually with OSTP and OMB,  
35 spotlight specific areas within USGCRP  
36 that: 1) are responsive to the GCRA,  
37 Strategic Plan, and Administration  
38 priorities; 2) evolve over several years  
39 as progress is made; 3) depend on  
40 progress in USGCRP’s long-term  
41 investments; 4) are best accomplished  
42 by a collective, comprehensive multi-  
43 agency effort; and 5) may depend on  
44 unique capabilities of individual  
45 agencies in key areas. The priorities  
46 typically capitalize on, or help drive,  
47 advances in USGCRP core science  
48 capabilities in observations, modeling,  
49 understanding, and reaching decision  
50 makers. Each priority addresses

#### USGCRP Implementation Guidelines

- Advance a strong scientific foundation
- Phase in new activities thoughtfully
- Build/maintain a diverse portfolio that allows:
  - Consistent & freely available observations
  - Scientific exploration and science development for societal use
  - Leveraging agency strengths and coordination
  - Transparent access to data and tools
  - Increasing interdisciplinary research, especially between natural and social sciences
  - Improving science translation and utilization
- Build collaborations that leverage USGCRP’s science and increase its impact
- Enhance international partnerships
- Evaluate key aspects of performance
- Use adaptive management principles to improve performance

1 emerging basic research areas, the harvesting of maturing science to inform decisions, and  
2 providing information to stakeholders. These priorities help provide focus for IWG activities and  
3 collaboration. A team of SGCR and IWG members guide evolution of the priorities over  
4 successive years.

5  
6 For Fiscal Years [2015](#) and [2016](#), the USGCRP is spotlighting the topics below. See Chapter II  
7 and III for more background and the USGCRP’s annual report to Congress, *Our Changing*  
8 *Planet*, for highlights of progress in these areas.

- 9 • Extremes, thresholds, and tipping points, with foci on: 1) Arctic climate change, its regional  
10 impacts and its connections to global climate; 2) understanding the water cycle under a  
11 changing climate, including both wet and dry extreme conditions, and their impacts.
- 12 • Forecasts, including for regional climate projections at intra-seasonal to decadal time  
13 horizons and spatial resolutions of 50 km to as fine as 10 km.
- 14 • Science to inform policy-making and management, with an emphasis on enhanced joint  
15 production of actionable science between science-producer and science-user/decision-maker  
16 communities.

17  
18 The USGCRP’s sustained assessment effort is a powerful tool for both strategic planning and  
19 tracking program performance. Internationally, the USGCRP is participating in the planning for  
20 the sixth IPCC Assessment Report and the special topics it will address. The Program’s [Climate](#)  
21 [Change and Human Health Assessment](#) report brings a strong focus on modeling and  
22 understanding health impacts in the context of a changing climate and identifies related research  
23 needs. The USGCRP is currently scoping special assessment activities on extremes, climate  
24 science and the carbon cycle, which would synthesize recent advances in research and  
25 understanding of impacts in these areas. These and other assessment reports would document  
26 scientific progress from the USGCRP and other organizations, and identify research and  
27 capability needs.

28  
29 The sustained assessment includes activities that support broader USGCRP goals, including a  
30 pilot indicators system and the development of scenarios of likely future climate change and  
31 impacts in key sectors (*see Chapter III, Goal 3*). It also includes processes that promote  
32 continuous and transparent participation of scientists and stakeholders across regions and sectors,  
33 enabling new information and insights to be synthesized as they emerge, providing learning  
34 opportunities for the Program as a whole in strengthening stakeholder interactions. Key elements  
35 of this NCA engagement include periodic [Requests for Information](#) from the public, a [Federal](#)  
36 [Advisory Committee](#), interaction with the National Academies Committee to Advise USGCRP,  
37 and [NCAnet](#) (*see Chapter III, Goal 3*).

## 38 39 **Program Performance**

40 Tracking Program performance is central to demonstrating the USGCRP’s accomplishments and  
41 value, and also to guiding its future development. As a multi-agency confederation, however, it  
42 can be difficult to distinguish between the work that agencies would do independently and that  
43 done because of the USGCRP collective. In this challenging area of performance measures for  
44 interagency efforts, the Program is focusing its attention in two areas that have strong and explicit  
45 central coordination: the National Climate Assessments and the interagency priority areas just  
46 discussed. The [National Academies’ Committee to Advise USGCRP](#) (“the Committee”) is  
47 initiating an effort to provide advice to the USGCRP on performance measures. The first stage  
48 involves reviewing the USGCRP areas of effort and accomplishment, with an eye to  
49 distinguishing those that most depend on collective efforts, such as the NCA and USGCRP  
50 interagency priorities.

1 The USGCRP is planning for an external evaluation of the impact of the NCA3 report that was  
2 released in May 2014. The framework for the evaluation will draw from a 2014 [Frameworks for](#)  
3 [Evaluating the National Climate Assessment](#) community workshop that recommended  
4 quantitative and qualitative approaches to evaluating the impact of NCA3 products (including  
5 public events by its author team) and processes for stakeholder engagement, coordination, and co-  
6 production. The workshop recommendations are feeding into planning for the fourth NCA, and  
7 the evaluation results will inform the USGCRP’s longer-term assessment planning. The Program  
8 also views the NCA3 evaluation as a learning tool for USGCRP in developing and using  
9 performance measures to guide future development.

10  
11 The National Academies Committee to Advise USGCRP plays an important role in external  
12 evaluation and guidance for USGCRP. Formal mechanisms included their reviews of the 2012–  
13 2021 Strategic Plan, the NCA3, and the draft report [The Impacts of Climate Change on Human Health](#)  
14 [in the United States: A Scientific Assessment](#), all of which helped improve those publications and also  
15 inform USGCRP’s direction. The National Academies Committee will also be hosting a  
16 workshop to evaluate approaches for integrating a risk-based framework into parts of the fourth  
17 NCA, and more broadly in subsequent years. In addition to the formal reviews and workshops,  
18 the Committee meets with the SGCR two to three times a year. Recent and upcoming topics of  
19 those meetings include the Program’s progress towards implementing its Strategic Plan,  
20 approaches towards this Update of the Strategic Plan, and the role of broader engagement in  
21 helping the USGCRP meet the Nation’s needs in preparing for the impacts of climate change. The  
22 National Academies recent report [“Enhancing Participation in the U.S. Global Change Research](#)  
23 [Program”](#), provides thoughtful examples of general strategies and specific actions that the  
24 USGCRP can take to deepen the its connections within the public and private sectors.  
25

## 26 Collaborative Relationships

### 28 Interagency Collaboration

29 The USGCRP member agencies participate in programmatic areas related to their mission and  
30 strengths. Coordination across these areas, guided by USGCRP’s Strategic Plan creates a  
31 comprehensive framework implemented by the working groups and the agencies. Each agency  
32 depends on the work of others, and all depend on the observing and modeling capability  
33 developed by a few agencies. In fact, some essential agency observing programs exist outside the  
34 formal the USGCRP budget reporting structure. Looking ahead, the SGCR is working to more  
35 systematically engage the non-research and development parts of their respective departments or  
36 agencies, to bring that broader perspective into USGCRP planning. Engagement in this manner  
37 that is time effective and has low bureaucratic overhead remains a challenge.  
38

39 Collaboration among the USGCRP agencies, and with non-member Federal agencies, is critical to  
40 implementing the Strategic Plan and helping the Nation respond to climate change and its  
41 impacts. [Our Changing Planet](#) annually showcases some of the outcomes from interagency  
42 cooperation, including those involving non-member agencies. Cooperation between the Federal  
43 Emergency Management Agency (FEMA) and the USGCRP agencies, for example, produced a  
44 [sea level rise tool](#) for recovery after Superstorm Sandy. In identifying science needs for  
45 adaptation, the USGCRP mines input from all Federal agencies that file Climate Change  
46 Adaptation Plans, not just USGCRP members. Using NCA3 [regional climate scenarios](#) as a basis,  
47 the Program is cooperating with FEMA on climate preparedness exercises in multiple parts of the  
48 country. Representatives from non-member agencies participate regularly in many of USGCRP  
49 IWGs, bringing a more response-oriented perspective to the Program.  
50

1 The USGCRP is developing closer cooperation with other Subcommittees under the NSTC  
2 CENRS as a way of strengthening its connections with other Federal interagency groups (and  
3 their members) working in related areas. For example, the USGCRP’s Arctic priority is  
4 developed and tracked in cooperation with the IARPC, building on the National Arctic Strategy,  
5 and in consultation with the U.S. Arctic Executive Steering Committee. The USGCRP is also  
6 working with the National Ocean Council and its subgroup, the Subcommittee on Ocean Science  
7 and Technology, in areas related to: the Arctic, the ocean’s role in climate; ocean acidification;  
8 and the development of future sea level rise scenarios for the U.S. coastline, and the incorporation  
9 of sea level rise into Federal agency coastal flood hazard mapping tools. As another example, the  
10 National Plan for Civil Earth Observations, developed by OSTP through an interagency effort led  
11 by the U.S. Group on Earth Observations (USGEO), places a high priority on sustaining  
12 observations for Earth systems research, directly supporting the USGCRP’s strategic goals.  
13 Further strengthening these relationships, where they can result in more cohesive Government  
14 preparation for climate change, is a USGCRP goal. In particular, the Program brings the longer-  
15 time perspective of future climate change to the work of other Subcommittees.

## 16 17 **External Relationships**

18 As stated in the Strategic Plan, the USGCRP is committed to better connecting its science and  
19 science products with science users. The Program aims to understand stakeholder needs, facilitate  
20 stakeholder uptake of USGCRP science and products, and foster co-development of science  
21 assessments and other products as appropriate, with the goal of establishing bi-directional  
22 dialogue between science producers and users that feeds into programmatic planning. That said,  
23 the ever-growing call for climate and global change information, across all sectors and at scales  
24 from local to global, puts considerable pressure on Program resources.

25  
26 In addressing that need, the USGCRP is grounded in its strengths as an interagency research  
27 program, recognizing that it lacks the capacity to interact with all potential users. Rather,  
28 USGCRP information is often used by other government and non-governmental organizations to  
29 provide customized knowledge at the local and community levels (e.g. the Climate Data and  
30 Tools through the U.S. Climate Data Initiative, FEMA Climate Resilience Exercises at the  
31 regional and community scales). In terms of providing science information, all USGCRP data are  
32 freely available to all users, and the Global Change Information System (GCIS) is increasing the  
33 discoverability of Federal climate data linked to science translation products like the NCA. The  
34 USGCRP’s new pilot indicators effort shows trends over time in key aspects of climate-related  
35 change, in formats intended for decision makers. The USGCRP will continue to build on this  
36 initial effort by adding new indicators to the suite and through evaluation of their utility for  
37 decision makers. USGCRP agency participation in Administration efforts like the Climate Data  
38 Initiative and Climate Resilience Toolkit is contributing to tools and data in targeted topics of  
39 particular societal interest, including climate change and human health, water, coastal flooding  
40 and resilience, and the Arctic.

41  
42 The USGCRP’s interaction with stakeholders, and understanding of their needs, comes largely  
43 through two avenues: via the agencies and through the National Climate Assessment. Member  
44 agencies feed their stakeholder interests and needs into the USGCRP strategic planning process,  
45 including this Update and the development of annual interagency priorities, which include an  
46 element of actionable science and informing stakeholders. The NCA3, from the start,  
47 incorporated stakeholder engagement into the development of the report and its related products,  
48 and is expanding on this effort as part of the sustained assessment process. NCAnet, a self-  
49 selecting and self-organizing group of collaborators, brings together more than 150 professional  
50 societies, non-governmental organizations, and other private and public sector organizations to

1 societies, non-governmental organizations, and other private and public sector organizations to  
2 discuss key regional and sectoral topics of interest to the members. They provide awareness of  
3 non-Federal science that is available, and of information needs outside the Government, all of  
4 which feed into sustained assessment and planning for the fourth NCA. They also enhance uptake  
5 of USGCRP products. Stakeholder engagement through the agencies and via the sustained  
6 assessment are important to the USGCRP's engagement at the regional level, and with a number  
7 of agency regional groups participating in the NCA.

8  
9 The USGCRP recognizes that relationships beyond the public sector are becoming increasingly  
10 important, as many areas of business are moving to include global change information in their  
11 financial and business planning. The Program is moving judiciously in this area, learning from  
12 the private-public partnerships developed to support the Climate Data Initiative. Goals for any  
13 such collaborations would include: co-production of knowledge that is made universally and  
14 freely available; uptake of USGCRP knowledge by the private sector into translational science or  
15 tools that serve specific constituencies; and understanding science needs.

DRAFT

## Appendix I. Table of Common Acronyms

- 1  
2  
3 **AR5** – Fifth Assessment Report (of the IPCC)  
4 **AR6** – Sixth Assessment Report (of the IPCC)  
5 **CDAT** – Climate Data and Tools  
6 **CDI** – Climate Data Initiative  
7 **CENRS**–Committee on Environment, Natural Resources and Sustainability  
8 **CEOS** – Committee on Earth Observation Satellites  
9 **CMIP** – Coupled Model Intercomparison Project  
10 **CRT** – Climate Resilience Toolkit  
11 **EO** – Executive Order  
12 **EOP** – Executive Office of the President  
13 **ESM** – Earth System Model(ing)  
14 **GCIS** – Global Change Information System  
15 **GCM** – General Circulation Model  
16 **GHG** - Greenhouse gas(es)  
17 **GCRA**—Global Change Research Act of 1990  
18 **IAM** – Integrated Assessment Model(ing)  
19 **IAV** – Impact, Adaptation, and Vulnerability (Models)  
20 **IARPC** – Interagency Arctic Research Policy Committee  
21 **IPCC** – Intergovernmental Panel on Climate Change  
22 **IWG** – Interagency Working Group  
23 **MATCH** – Metadata Access Tool for Climate and Health  
24 **MIP** – Model Intercomparison Project  
25 **NCA** – National Climate Assessment  
26 **NCA3** – Third National Climate Assessment  
27 **NCA4** – Fourth National Climate Assessment  
28 **NCO**—National Coordination Office of the USGCRP  
29 **NRC** – National Research Council (*now known as the National Academies of Sciences, Engineering, and Medicine*)  
30 **NSTC**—National Science and Technology Council  
31 **OSTP** – Office of Science and Technology Policy  
32 **PCAP** – President’s Climate Action Plan  
33 **SGCR**—Subcommittee on Global Change Research,  
34 **SOST** – Subcommittee on Ocean Science and Technology  
35 **US CLIVAR** or **CLIVAR** – U.S. Climate Variability and Predictability Program  
36 **USGCRP** – U.S. Global Change Research Program  
37 **USGEO** – U.S. Group on Earth Observations  
38

*Note: Terms and definitions taken from the [official glossary](#) for the NCA3.*

## Appendix II. Glossary

### Adaptation

Adjustment in natural or human systems to a new or changing environment that exploits beneficial opportunities or moderates negative effects.

### Adaptive management

A structured process of flexible decision-making that incorporates learning from outcomes and new scientific information. The process facilitates decision-making by resource managers to manage and respond to climate change impacts.

### Aerosol (Atmospheric)

Aerosols are fine solid or liquid particles, caused by people or occurring naturally, that are suspended in the atmosphere. Aerosols can cause cooling by scattering incoming radiation or by affecting cloud cover. Aerosols can also cause warming by absorbing radiation. *Related terms: aerosols*

### Biodiversity

The variety of life, including the number of plant and animal species, life forms, genetic types, habitats, and biomes (which are characteristic groupings of plant and animal species found in a particular climate).

### Biogeochemical cycles

Fluxes, or flows, of chemical elements among different parts of the Earth: from living to non-living, from atmosphere to land to sea, from soils to plants.

### Carbon capture and storage

The process of capturing carbon dioxide and injecting it into geologic formations underground for long-term storage.

### Carbon cycle

Circulation of carbon atoms through the Earth systems as a result of photosynthetic conversion of carbon dioxide into complex organic compounds by plants, which are consumed by other organisms, and return of the carbon to the atmosphere as carbon dioxide as a result of respiration, decay of organisms, and combustion of fossil fuels.

### Carbon sequestration

Storage of carbon through natural or technological processes in biomass or in deep geological formations.

### Climate change

Changes in average weather conditions that persist over multiple decades or longer. Climate change encompasses both increases and decreases in temperature, as well as shifts in precipitation, changing risk of certain types of severe weather events, and changes to other features of the climate system.

### Climate intervention

Intentional modifications of the Earth system, usually technological, as a means to reduce future climate change.

### Climate variability

Natural changes in climate that fall within the observed range of extremes for a particular region, as measured by temperature, precipitation, and frequency of events. Drivers of climate variability include the El Niño Southern Oscillation and other phenomena.

### Drought

A period of abnormally dry weather marked by little or no rain that lasts long enough to cause water shortage for people and natural systems.

- 1 **Ecosystem**  
2 All the living things in a particular area as well as components of the physical environment with which they  
3 interact, such as air, soil, water, and sunlight.  
4
- 5 **Ecosystem services**  
6 The benefits produced by ecosystems on which people depend, including, for example, fisheries, drinking  
7 water, fertile soils for growing crops, climate regulation, and aesthetic and cultural value.  
8
- 9 **El Niño-Southern Oscillation**  
10 A natural variability in ocean water surface pressure that causes periodic changes in ocean surface  
11 temperatures in the tropical Pacific ocean. El Niño Southern Oscillation (ENSO) has two phases: the warm  
12 oceanic phase, El Niño, accompanies high air surface pressure in the western Pacific, while the cold phase,  
13 La Niña, accompanies low air surface pressure in the western Pacific. Each phase generally lasts for 6 to 18  
14 months. ENSO events occur irregularly, roughly every 3 to 7 years. The extremes of this climate pattern's  
15 oscillations cause extreme weather (such as floods and droughts) in many regions of the world.  
16 *Related term: El Niño*  
17
- 18 **Emissions scenarios**  
19 Quantitative illustrations of how the release of different amounts of climate altering gases and particles into  
20 the atmosphere from human and natural sources will produce different future climate conditions. Scenarios  
21 are developed using a wide range of assumptions about population growth, economic and technological  
22 development, and other factors. *Related terms: emissions scenario, emission scenario*  
23
- 24 **Environmental justice**  
25 The fair treatment and meaningful involvement of all people regardless of race, color, national origin, or  
26 income with respect to the development, implementation, and enforcement of environmental laws,  
27 regulations, and policies.  
28
- 29 **Extreme events**  
30 A weather event that is rare at a particular place and time of year, including, for example, heat waves, cold  
31 waves, heavy rains, periods of drought and flooding, and severe storms. *Related term: extreme weather*  
32
- 33 **Extreme precipitation (events)**  
34 An episode of abnormally high rain or snow. The definition of "extreme" is a statistical concept that varies  
35 depending on location, season, and length of the historical record.  
36
- 37 **Feedback**  
38 The process through which a system is controlled, changed, or modulated in response to its own output.  
39 Positive feedback results in amplification of the system output; negative feedback reduces the output of a  
40 system.  
41
- 42 **Food security**  
43 When all people at all times have both physical and economic access to sufficient food to meet their dietary  
44 needs for a productive and healthy life.  
45
- 46 **Forcing**  
47 Factors that affect the Earth's climate. For example, natural factors such as volcanoes and human factors such  
48 as the emission of heat-trapping gases and particles through fossil fuel combustion.  
49
- 50 **Global change**  
51 Changes in the global environment that may alter the capacity of the Earth to sustain life. Global change  
52 encompasses climate change, but it also includes other critical drivers of environmental change that may  
53 interact with climate change, such as land use change, the alteration of the water cycle, changes in  
54 biogeochemical cycles, and biodiversity loss. [See also *climate change*]  
55
- 56 **General Climate Models (GCM)**  
57 Mathematical models that simulate the physics, chemistry, and biology that influence the climate system.  
58

1 **Global warming**

2 The observed increase in average temperature near the Earth's surface and in the lowest layer of the  
3 atmosphere. In common usage, "global warming" often refers to the warming that has occurred as a result of  
4 increased emissions of greenhouse gases from human activities. Global warming is a type of climate change;  
5 it can also lead to other changes in climate conditions, such as changes in precipitation patterns.  
6

7 **Greenhouse gases**

8 Gases that absorb heat in the atmosphere near the Earth's surface, preventing it from escaping into space. If  
9 the atmospheric concentrations of these gases rise, the average temperature of the lower atmosphere will  
10 gradually increase, a phenomenon known as the greenhouse effect. Greenhouse gases include, for example,  
11 carbon dioxide, water vapor, and methane.  
12

13 **Heat wave**

14 A period of abnormally hot weather lasting days to weeks.  
15

16 **Indicator**

17 An observation or calculation that allows scientists, analysts, decision makers, and others to track  
18 environmental trends, understand key factors that influence the environment, and identify effects on  
19 ecosystems and society.  
20

21 **Land cover**

22 The physical characteristics of the land surface, such as crops, trees, or concrete.  
23

24 **Land use**

25 Activities taking place on land, such as growing food, cutting trees, or building cities.  
26

27 **Mitigation**

28 Measures to reduce the amount and speed of future climate change by reducing emissions of heat-trapping  
29 gases or removing carbon dioxide from the atmosphere. *Related term: mitigate*  
30

31 **Ocean acidification**

32 The process by which ocean waters have become more acidic due to the absorption of human-produced  
33 carbon dioxide, which interacts with ocean water to form carbonic acid and lower the ocean's pH. Acidity  
34 reduces the capacity of key plankton species and shelled animals to form and maintain shells.  
35

36 **Ozone**

37 A colorless gas consisting of three atoms of oxygen, readily reacting with many other substances. Ozone in  
38 the upper atmosphere protects the Earth from harmful levels of ultraviolet radiation from the Sun. In the  
39 lower atmosphere ozone is an air pollutant with harmful effects on human health.  
40

41 **Paleoclimate**

42 The climate that existed during the period before modern record-keeping. Paleoclimate can be measured with  
43 "natural thermometers" such as ice cores or tree rings.  
44

45 **Permafrost**

46 Ground that remains at or below freezing for at least two consecutive years.  
47

48 **Preparedness**

49 Actions taken to build, apply, and sustain the capabilities necessary to prevent, protect against, and  
50 ameliorate negative effects.  
51

52 **Resilience**

53 A capability to anticipate, prepare for, respond to, and recover from significant multi-hazard threats with  
54 minimum damage to social well-being, the economy, and the environment.  
55  
56  
57  
58

|    |                              |  |
|----|------------------------------|--|
| 1  | <b>Risk</b>                  |  |
| 2  |                              | Risks are threats to life, health and safety, the environment, economic well-being, and other things of value.     |
| 3  |                              | Risks are often evaluated in terms of how likely they are to occur (probability) and the damages that would        |
| 4  |                              | result if they did happen (consequences).  |
| 5  |                              |  |
| 6  | <b>Risk assessment</b>       |  |
| 7  |                              | Studies that estimate the likelihood of specific sets of events occurring and their potential positive or negative |
| 8  |                              | consequences.  |
| 9  |                              |  |
| 10 | <b>Risk management</b>       |  |
| 11 |                              | Planning to manage the effects of climate change to increase positive impacts and decrease negative impacts.       |
| 12 |                              |  |
| 13 | <b>Risk-based framing</b>    |  |
| 14 |                              | Planning based on the pros and cons of a given set of possibilities; includes assessment of a risk in terms of     |
| 15 |                              | the likelihood of its occurrence and the magnitude of the impact associated with the risk.                         |
| 16 |                              |  |
| 17 | <b>Scenario(s)</b>           |  |
| 18 |                              | Sets of assumptions used to help understand potential future conditions such as population growth, land use,       |
| 19 |                              | and sea level rise. Scenarios are neither predictions nor forecasts. Scenarios are commonly used for planning      |
| 20 |                              | purposes.  |
| 21 |                              |  |
| 22 | <b>Sink</b>                  |  |
| 23 |                              | A natural or technological process that removes carbon from the atmosphere and stores it.                          |
| 24 |                              | <i>Related term: Carbon sink</i>   |
| 25 |                              |  |
| 26 | <b>Stakeholder</b>           |  |
| 27 |                              | An individual or group that is directly or indirectly affected by or interested in the outcomes of decisions.      |
| 28 |                              |  |
| 29 | <b>Stressor</b>              |  |
| 30 |                              | Something that has an effect on people and on natural, managed, and socioeconomic systems. Multiple                |
| 31 |                              | stressors can have compounded effects, such as when economic or market stress combines with drought to             |
| 32 |                              | negatively impact farmers.   |
| 33 |                              |  |
| 34 | <b>Tipping point</b>         |  |
| 35 |                              | The point at which a change in the climate triggers a significant environmental event, which may be                |
| 36 |                              | permanent, such as widespread bleaching of corals or the melting of very large ice sheets.                         |
| 37 |                              | <i>Related terms: threshold</i>  |
| 38 |                              |  |
| 39 | <b>Traditional knowledge</b> |  |
| 40 |                              | Knowledge, practices and beliefs that have been handed down through generations.                                   |
| 41 |                              |  |
| 42 | <b>Uncertainty</b>           |  |
| 43 |                              | An expression of the degree to which future climate is unknown. Uncertainty about the future climate arises        |
| 44 |                              | from the complexity of the climate system and the ability of models to represent it, as well as the inability to   |
| 45 |                              | predict the decisions that society will make. There is also uncertainty about how climate change, in               |
| 46 |                              | combination with other stressors, will affect people and natural systems.  |
| 47 |                              |  |
| 48 | <b>Validate</b>              |  |
| 49 |                              | To establish or verify accuracy. For example, using measurements of temperature or precipitation to                |
| 50 |                              | determine the accuracy of climate model results.   |
| 51 |                              |  |
| 52 | <b>Value</b>                 |  |
| 53 |                              | Belief or ideal held by individuals or society about what is important or desirable.                               |
| 54 |                              |  |
| 55 | <b>Value (economic)</b>      |  |
| 56 |                              | The benefit, usually expressed in monetary terms, gained from use or enjoyment from a good or service.             |
| 57 |                              |  |

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9

**Vulnerability**

The degree to which physical, biological, and socio-economic systems are susceptible to and unable to cope with adverse impacts of climate change.

**Vulnerability assessment**

An analysis of the degree to which a system is susceptible to or unable to cope with the adverse effects of climate change.

*Related term: Vulnerability analysis*

DRAFT

## Appendix III. USGCRP Member Agencies

This section summarizes the principal focus areas related to global change research for each USGCRP member agency.

### **Department of Agriculture**

The U.S. Department of Agriculture's (USDA) global change research program empower land managers, policy makers, and Federal agencies with science-based knowledge to manage the risks and opportunities posed by climate change; reduce greenhouse gas (GHG) emissions; and enhance carbon sequestration. USDA's global change research program includes contributions from the Agricultural Research Service (ARS), the National Institute of Food and Agriculture (NIFA), the Forest Service (USDA-FS), the Natural Resources Conservation Service (NRCS), the National Agricultural Statistics Service (NASS), and the Economic Research Service (ERS). These USDA entities ensure sustained food security for the Nation and the world. They maintain and enhance the health of U.S. forests and natural resources while identifying risks to agricultural production, ranging from temperature and precipitation changes to the changing biology of pests, invasive species, and diseases.

Specifically, USDA develops GHG inventories and conducts assessments and projections of climate change impacts on the natural and economic systems associated with agricultural production. USDA also develops cultivars, cropping systems, and management practices to improve drought tolerance and build resilience to climate variability. USDA promotes the integration of USGCRP research findings into farm and natural resource management, and helps build resiliency to climate change by developing and deploying decision support. USDA maintains critical long-term data collection and observation networks, including the Long-Term Agro-ecosystem Research (LTAR) Network, the Snowpack Telemetry (SNOTEL) Network, the Soil Climate Analysis Network (SCAN), the National Resources Inventory (NRI), and the Forest Inventory and Assessment (FIA). USDA has instituted seven Regional Hubs for Risk Adaptation and Mitigation to Climate Change to develop and deliver science-based, region-specific information and technology. Finally, USDA engages in communication, outreach, and education through multiple forms, including its vast network of agricultural extension services.

### **Department of Commerce**

The National Atmospheric and Oceanic Administration (NOAA) and the National Institute of Standards and Technology (NIST) comprise the Department of Commerce's (DOC) participation in the USGCRP.

NOAA's strategic climate goal is "an informed society anticipating and responding to climate and its impacts". NOAA's overall objective is to provide decision makers with predictive understanding of the climate and to communicate climate information so that people can make more informed decisions in their lives, businesses, and communities. These outcomes are pursued by implementing a global observing system, conducting research to understand climate processes, developing improved modeling capabilities, and developing and deploying climate educational programs and information services. NOAA aims to achieve its climate goal through the following strategic objectives:

- Improved scientific understanding of the changing climate system and its impacts.
- Assessments of current and future states of the climate system that identify potential impacts and inform science, service, and stewardship decisions.

- 1 • Mitigation and adaptation efforts supported by sustained, reliable, and timely climate  
2 services.
- 3 • A climate-literate public that understands its vulnerabilities to a changing climate and  
4 makes informed decisions.

5 NIST works with other Federal agencies to develop or extend internationally accepted traceable  
6 measurement standards, methodologies, and technologies that enhance measurement capabilities  
7 for science-based greenhouse gas emission inventories and measurements critical to advancing  
8 climate science research. NIST provides measurements and standards that support accurate,  
9 comparable, and reliable climate observations and provides calibrations and special tests to  
10 improve the accuracy of a wide range of instruments and techniques used in climate research and  
11 monitoring. In FY 2009, NIST was included as a discrete element of USGCRP's budget crosscut  
12 to provide specific measurements and standards of direct relevance to the program.

### 13 14 **Department of Defense**

15  
16 The Department of Defense (DOD) – while not supporting a formal mission dedicated to global  
17 change research – is developing policies and plans to manage and respond to effects of climate  
18 change on DOD missions, assets, and the operational environment. Various research agencies  
19 within DOD sponsor and undertake basic research activities that concurrently satisfy both  
20 national security requirements as well as the strategic goals of USGCRP. These include the  
21 Office of Naval Research (ONR), the Air Force Office of Scientific Research (AFOSR), the  
22 Army Research Office (ARO), and the Defense Advanced Research Projects Agency (DARPA).  
23 When applicable, the research activities of these agencies are coordinated with other Federally  
24 sponsored research via USGCRP and other entities.

25 Because the performance of DOD systems and platforms are influenced by environmental  
26 conditions, understanding the variability of the Earth's environment and the potential for change  
27 is of great interest to the Department. DOD is responsible for the environmental stewardship of  
28 hundreds of installations throughout the U.S. and must continue incorporating geostrategic and  
29 operational energy considerations into force planning, requirements development, and acquisition  
30 processes. DOD relies on the Strategic Environmental Research and Development Program  
31 (SERDP), a joint effort among DOD, DOE, and EPA, to develop climate change assessment tools  
32 and to identify the environmental variables that must be forecast with sufficient lead-time to  
33 facilitate appropriate adaptive responses. Each service agency within DOD incorporates the  
34 potential impact of global change into their long-range strategic plans. For example, the Navy's  
35 Task Force Climate Change (TFCC) assists in the development of science-based  
36 recommendations, plans, and actions to adapt to climate change. The USACE Engineer Research  
37 and Development Center (ERDC) Cold Regions Research and Engineering Laboratory (CRREL)  
38 also actively investigates the impacts of climate trends for DOD and other agencies. The CRREL  
39 research program responds to the needs to the military, but much of the research also benefits the  
40 civilian sector and is funded by non-military customers such as NSF, NOAA, NASA, DOE, and  
41 state governments.

### 42 43 **Department of Energy**

44  
45 The Department of Energy's (DOE) Office of Science supports fundamental research to  
46 understand the energy-environment-climate connection and its implications for energy  
47 production, use, sustainability, and security – with particular emphasis on the potential impact of  
48 increased anthropogenic emissions. The ultimate goal is to advance a robust predictive  
49 understanding of Earth's climate and environmental systems and to inform the development of  
50 sustainable solutions to the Nation's energy and environmental challenges.

51

1 Two DOE research areas focus on areas of uncertainty in Earth system models: Atmospheric  
2 System Research (ARM) (science of aerosols, clouds, and radiative transfer) and Terrestrial  
3 Ecosystem Science (role of terrestrial ecosystems and carbon cycle observations). DOE also  
4 collaborates with NSF to develop the widely-used Community Earth System Model, supports  
5 methods to obtain regional climate information, integrates analysis of climate change impacts,  
6 and analyzes and distributes large climate datasets through the Program of Climate Model  
7 Diagnosis and Intercomparison and the Earth System grid. The Department also supports the  
8 ARM Climate Research Facility, a scientific user facility that provides the research community  
9 with unmatched measurements permitting the most detailed high-resolution, three-dimensional  
10 documentation of evolving cloud, aerosol, and precipitation characteristics in climate-sensitive  
11 sites around the world.

12  
13 Finally, DOE also conducts applied climate-related research, which is centered in DOE's Office  
14 of Energy Policy and Systems Analysis and Office of Policy and International Affairs. These  
15 programs develop and utilize energy-economic models, including integrated assessment models,  
16 to evaluate policies and programs that enable cost-effective greenhouse gas reductions and  
17 accelerate the development and deployment of clean energy technologies. This includes  
18 supporting work to characterize climate change impacts for use in policy analysis, vulnerability,  
19 and adaptation assessment and agency rulemakings. DOE also conducts assessments of climate  
20 change on electric grid stability, water availability for energy production, and site selection for  
21 the next generation of renewable energy infrastructure.

## 22 23 **Department of Health and Human Services**

24  
25 The U.S. Department of Health and Human Services (HHS) supports a broad portfolio of research  
26 and decision support initiatives related to environmental health and the health effects of global  
27 climate change, primarily through the National Institutes of Health (NIH) and the Centers for  
28 Disease Control and Prevention (CDC). Research focuses on the need to better understand the  
29 vulnerabilities of individuals and communities to climate-related changes in health risks, such as  
30 heat-related morbidity and mortality, respiratory effects of altered air contaminants, changes in  
31 transmission of infectious diseases, and impacts in the aftermath of severe weather events, among  
32 many others. Research efforts also seek to assess the effectiveness of various public health  
33 adaptation strategies to reduce climate vulnerability, as well as the potential health effects of  
34 interventions to reduce greenhouse gas emissions.

35  
36 Specifically, HHS supports USGCRP by conducting fundamental and applied research on  
37 linkages between climate change and health, translating scientific advances into decision support  
38 tools for public health professionals, conducting ongoing monitoring and surveillance of climate-  
39 related health outcomes, and engaging the public health community in two-way communication  
40 about climate change.

## 41 42 **Department of the Interior**

43  
44 The U.S. Geological Survey (USGS) conducts global change research for the Department of the  
45 Interior (DOI) and constitutes DOI's formal participation in USGCRP.

46  
47 USGS scientists work with other agencies to provide policymakers and resource managers with  
48 scientifically valid information and predictive understanding of global change and its effects with  
49 the ultimate goal of helping the Nation understand, adapt to, and mitigate global change.

50  
51 Specifically, the USGS Climate and Land Use Change Research and Development Program

1 supports research to understand processes controlling Earth system responses to global change  
2 and model impacts of climate and land-cover change on natural resources. The USGS Land  
3 Change Science and Land Remote Sensing programs (such as the Landsat satellite mission and  
4 the National Land Cover Database) provide data that is used to assess changes in land use, land  
5 cover, ecosystems, and water resources resulting from the interactions between human activities  
6 and natural systems. The science products and datasets from these programs are essential for  
7 DOI's biological carbon sequestration project (Land-Carbon), which is conducting quantitative  
8 studies of carbon storage and greenhouse gas flux in the Nation's ecosystems.

9  
10 USGS also leads the regional DOI Climate Science Centers that provide science and technical  
11 support to region-based partners dealing with the impacts of climate change on fish, wildlife, and  
12 ecological processes.

### 13 **Department of State**

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16 Through the Department of State (DOS) annual funding, the U.S. is the world's leading financial  
17 contributor to the United Nations Framework Convention on Climate Change (UNFCCC) and  
18 to the Intergovernmental Panel on Climate Change (IPCC) – the principal international  
19 organization for the assessment of scientific, technical, and socioeconomic information relevant  
20 to the understanding of climate change, its potential impacts, and options for adaptation and  
21 mitigation. Recent DOS contributions to these organizations provide substantial support for  
22 global climate observation and assessment activities in developing countries. DOS also works  
23 with other agencies in promoting international cooperation in a range of bilateral and multilateral  
24 climate change initiatives and partnerships.

### 25 **Department of Transportation**

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28 The Department of Transportation (DOT) conducts research to examine potential climate change  
29 impacts on transportation, methods for increasing transportation efficiency, and methods for  
30 reducing emissions that contribute to climate change. DOT's Center for Climate Change and  
31 Environmental Forecasting coordinates transportation and climate change research, policies, and  
32 actions within DOT and promotes comprehensive approaches to reduce emissions, address  
33 climate change impacts, and develop adaptation strategies. DOT also contributes directly to  
34 USGCRP's National Climate Assessment through focused research, such as the Center's Gulf  
35 Coast Studies. The Gulf Coast Phase 2 study, completed in FY 2015, developed tools to assist  
36 transportation agencies in performing climate change and extremes weather vulnerability  
37 assessments and build resilience.

38  
39 The Federal Aviation Administration (FAA) works closely with USGCRP and its participating  
40 agencies to identify and address key scientific gaps regarding aviation climate impacts and to  
41 inform mitigation solutions. Other DOT initiatives to address climate change and improve the  
42 sustainability of U.S. transportation sector follow:

- 43 • The Federal Highway Administration (FHWA) and other DOT agencies are undertaking  
44 climate impact and adaptation studies (including vulnerability and risk assessments),  
45 working with science agencies to develop regional climate data and projections,  
46 conducting methodological research, supporting pilot programs, and providing assistance  
47 to transportation stakeholders, including state and local agencies. DOT has requested  
48 additional funding in FY 2016 for these purposes. The Federal Transit Administration  
49 (FTA) completed seven Climate Change Adaptation Pilot studies to advance the state of  
50 the practice in adapting transit assets and operations to the impacts of climate change.
- 51 • The FAA manages the Continuous Lower Energy, Emissions, and Noise (CLEEN)

1 program as a government-industry consortium to develop technologies for energy  
2 efficiency, noise and emissions reduction, and sustainable alternative jet fuel. FAA also  
3 participates in the Commercial Aviation Alternative Fuels Initiative (CAAFI), a public-  
4 private coalition to encourage the development of sustainable alternative jet fuel.  
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## 6 **Environmental Protection Agency**

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8 The core purpose of the Environmental Protection Agency's (EPA) Global Change Research  
9 Program is to develop scientific information that supports stakeholders, policy makers, and  
10 society at large as they respond to climate change and associated impacts on human health,  
11 ecosystems, and socioeconomic systems. EPA's research is driven by the Agency's mission on  
12 statutory requirements, and includes: (1) improving the scientific understanding of global change  
13 effects on air quality, water quality, ecosystems, and human health in the context of other  
14 stressors; (2) assessing and developing adaptation options to effectively respond to global change  
15 risks, increase resilience of human and natural systems, and promote their sustainability; and (3)  
16 developing an understanding of the potential environmental impacts and benefits of greenhouse  
17 gas emission reduction strategies to support sustainable mitigation solutions. This research is  
18 leveraged by EPA Program Offices and Regions to support mitigation and adaptation decisions  
19 and to promote communication with external stakeholders and the public.  
20

21 EPA relies on USGCRP to develop high-quality scientific data and understanding about physical,  
22 chemical, and biological changes to the global environment and their relation to drivers of global  
23 change. EPA's Global Change Research Program connects these results to specific human and  
24 ecosystem health endpoints in ways that enable local, regional, and national decision makers to  
25 develop and implement strategies to protect human health and the environment. In turn, EPA's  
26 research provides USGCRP agencies with information about the connections between global  
27 change and local impacts and how local actions influence global changes.  
28

29 Research activities include efforts to connect continental-scale temperature and precipitation  
30 changes to regional and local air quality and hydrology models to better understand the impacts  
31 of climate change on air quality and water quality, and to examine how watersheds will respond  
32 to large-scale climate and other global changes, to inform decisions about management of aquatic  
33 ecosystems and expand understanding of the impacts of global change. Satellite and other  
34 observational efforts conducted by USGCRP are crucial to supporting EPA's efforts to  
35 understand how land use change, climate change, and other global changes are affecting  
36 watersheds and ecosystems, and the services they provide.  
37

## 38 **National Aeronautics and Space Administration**

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40 NASA's global change activities have four integrated foci: satellite observations, research and  
41 analysis, application, and technology development. Satellites provide critical global atmosphere,  
42 ocean, land, sea ice, and ecosystem measurements. NASA's 21 on-orbit satellite missions (as of  
43 February 2015) measure numerous variables required to enhance understanding of Earth  
44 interactions. NASA launched five Earth-observing missions in a 12-month period from February  
45 2014 to January 2015: the free flying satellites Global Precipitation Measurement (GPM),  
46 Orbiting Carbon Observatory-2 (OCO-2), and Soil Moisture Active Passive (SMAP), and two  
47 payloads to the International Space Station: RapidScat and Cloud-Aerosol Transport System  
48 (CATS). In CY 2016, NASA is planning on launching two payloads to the International Space  
49 Station (Lightning Imaging Sensor, Stratospheric Aerosol and Gas Experiment III) and the  
50 Cyclone Global Navigation Satellite System (CYGNSS) constellation of eight nanosatellites to  
51 study winds associated with tropical cyclones. In 2014, NASA selected two additional payloads

1 to go to the International Space Station as part of its Earth Venture—Instrument series of  
2 missions: (1) the Global Ecosystem Dynamics Investigation Lidar (GEDI), which will  
3 characterize the effects of changing climate and land use on ecosystem structure and dynamics to  
4 enable radically improved quantitation and understanding of the Earth’s carbon cycle and  
5 biodiversity; and (2) ECOsystem Spaceborne Thermal Radiometer Experience on Space Station  
6 (ECOSTRESS), which will address critical questions on plant-water dynamics and future  
7 ecosystem changes with climate through an optimal combination of thermal infrared  
8 measurements.

9  
10 The Administration’s FY 2016 budget also outlines an approach for NASA to conduct a program  
11 in sustainable land imaging (in coordination with the U.S. Geological Survey) and to take on  
12 future long-term monitoring responsibility for environmental parameters not directly in support of  
13 weather forecasting, such as solar radiation, Earth radiation budget, ozone vertical profile, and sea  
14 surface height.

15  
16 NASA’s program advances observing technology and leads to new and enhanced space-based  
17 observation and information systems. The Earth science research program explores interactions  
18 among the major components of the Earth system – continents, oceans, atmosphere, ice, and  
19 life—to distinguish natural from human-induced causes of change and to understand and predict  
20 the consequences of change. NASA makes significant investments to assure the quality and  
21 integration of data through calibration and validation efforts that include satellite, surface, and  
22 airborne measurements, as well as data intercomparisons. NASA also carries out observationally  
23 driven modeling projects that include data assimilation, reanalysis, process representation,  
24 initialization, and verification. Significant new multi-year airborne campaigns initiated in 2015  
25 address major global environmental issues: sources and sinks of atmospheric carbon in the  
26 continental United States, the role of the ocean in melting of ice sheets off the coast of Greenland,  
27 the effects of biomass burning in Africa on cloud structure off its western coast, the latitudinal  
28 variation of radiatively and chemically active trace constituents in the upper troposphere over the  
29 Atlantic and Pacific Oceans, and the seasonal variation of biological productivity in the North  
30 Atlantic Ocean and its implications for the atmosphere above. Applications projects extend the  
31 societal benefits of NASA’s research, technology, and spaceflight programs to the broader U.S.  
32 public through the development and transition of user-defined tools for decision support. The  
33 Earth science technology program enables previously infeasible science investigations improves  
34 existing measurement capabilities, and reduces the cost, risk, and/or development times for Earth  
35 science instruments.

### 36 37 **National Science Foundation**

38  
39 The National Science Foundation (NSF) addresses global change issues through investments that  
40 advance frontiers of knowledge, provide state-of-the-art instrumentation and facilities, develop  
41 new analytical methods, and enable cross-disciplinary collaborations while also cultivating a  
42 diverse, highly trained workforce and developing educational resources. In particular, NSF global  
43 change programs support the research and related activities to advance fundamental  
44 understanding of physical, chemical, biological, and human systems and the interactions among  
45 them. The programs encourage interdisciplinary approaches to studying Earth system processes  
46 and the consequences of change, including how humans respond to changing environment and the  
47 impacts on ecosystems and the essential services they provide. NSF programs promote the  
48 development and enhancement of models to improve understanding of integrated Earth system  
49 processes and to advance predictive capability. NSF also supports fundamental research on the  
50 processes used by organizations and decisions makers to identify and evaluation policies for  
51 mitigation, adaptation, and other responses to the challenges of a changing and variable

1 environment. Long-term, continuous, and consistent observational records are essential for testing  
2 hypotheses quantitatively and are, thus, a cornerstone of global change research. NSF supports a  
3 variety of research observing networks that complement, and are dependent on, the climate  
4 monitoring systems maintained by its sister agencies.

5  
6 NSF regularly collaborates with other USGCRP agencies to provide support for a range of multi-  
7 disciplinary research projects and is actively engaged in a number of international partnerships.

## 8 9 **Smithsonian Institution**

10  
11 Within the Smithsonian Institution (SI), global change research is primarily conducted at the  
12 National Air and Space Museum, the National Museum of Natural History, the National  
13 Zoological Park, the Smithsonian Astrophysical Observatory, the Smithsonian Environmental  
14 Research Center, and the Smithsonian Tropical Research Institute. Research is organized around  
15 themes of atmospheric processes, ecosystem dynamics, observing natural and anthropogenic  
16 environmental change on multiple time scales, and defining longer-term climate proxies present  
17 in the historical artifacts and records of the museums as well as in the geologic record. Most of  
18 these units participate in the Smithsonian's Global Earth Observatories, examining the dynamics  
19 of forests (ForestGEO, formerly SIGEO) and coastal marine habitats (MarineGEO) over decadal  
20 time frames.

21  
22 The Smithsonian Grand Challenge Consortium for Understanding and Sustaining a Biodiverse  
23 Planet brings together researchers from around the Institution to focus on joint programs ranging  
24 from estimating volcanic emissions to ocean acidification measurement. Smithsonian  
25 paleontological research documents and interprets the history of terrestrial and marine ecosystems  
26 from 400 million years ago to the present. Other scientists study the impacts of historical  
27 environmental change on the ecology and evolution of organisms, including humans.  
28 Archaeobiologists examine the impact of early humans resulting from their domestication of  
29 plants and animals, creating the initial human impacts on planetary ecosystems. Together, these  
30 projects make up the Smithsonian's "Living in the Anthropocene" initiative.

31  
32 These activities are joined by related efforts in the areas of history and art, such as the Center for  
33 Folklife and Cultural History, the National Museum of the American Indian, and the Cooper  
34 Hewitt Museum of Design to examine human responses to global change, within communities,  
35 reflected in art and culture, food, and music. Finally, Smithsonian outreach and education  
36 expands our scientific and social understanding of processes of change and represents them in  
37 exhibited and programs, including at the history and art museums of the Smithsonian. USGCRP  
38 funding enables the Smithsonian to leverage private funds for additional research and education  
39 programs on these topics.

## 40 41 **U.S. Agency for International Development**

42  
43 The U.S. Agency for International Development (USAID) supports programs that enable decision  
44 makers to apply high-quality climate information to decision making. USAID's climate change  
45 and development strategy calls for enabling countries to accelerate their transition to climate  
46 resilient, low emission sustainable economic development through direct programming and  
47 integrating climate change adaptation and mitigation objectives across the Agency's development  
48 portfolio. USAID is the lead contributor to bilateral assistance, with a focus on capacity building,  
49 civil society building, governance programming, and creating the legal and regulatory  
50 environments needed to address climate change. USAID leverages scientific and technical  
51 resources from across the U.S. Government (for example, NASA, NOAA, USDA, USGS) as it

1 applies its significant technical expertise to provide leadership in development and  
2 implementation of low-emissions development strategies, creating policy frameworks for market-  
3 based approaches to emission reduction and energy sector reform, promoting sustainable  
4 management of agriculture lands and forests, and mainstreaming adaptation into development  
5 activities in countries most at risk. USAID has long-standing relationships with host country  
6 governments that enable them to work together to develop shared priorities and implementation  
7 plans. USAID's engagement and expertise in agriculture, biodiversity, infrastructure, and other  
8 critical climate sensitive sectors provide an opportunity to implement innovative cross-sectoral  
9 climate change programs. Finally, USAID bilateral programs work in key political and  
10 governance areas where multilateral agencies cannot.

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